

### AUDIT COMMITTEE

## 29 MARCH 2012

## INTERNAL AUDIT STRATEGY AND PLAN 2012/13

Report from: Internal Audit

Author: Alison Russell, Audit Services Manager

#### Summary

To advise Members of the 2012/13 Internal Audit Strategy and Plan.

#### 1. Budget and Policy Framework

1.1 Decisions regarding accounts and audit issues fall within the remit of this committee.

#### 2. Background

2.1 Every year Internal Audit devise a proposed Internal Audit work plan for the financial year, which is presented to Audit Committee for approval. The Committee then receive outturn reports against agreed programme at each meeting.

#### 3. Advice and analysis

- 3.1 The detail as to how the proposed work programme has been determined is outlined in Annex A, which is the 2012/13 Audit Strategy.
- 3.2 The proposed plan for 2012/13 is set out at Annex B. The plan records the proposed audits and other key work activities, and the time allocated to each area of planned audit work.
- 3.3 The planning process involves reviewing audit assurance provided over the previous two years, mapped to both the risk register, shown at Annex C, and the key corporate systems, shown at Annex D.
- 3.4 A Diversity Impact Assessment (DIA) screening was undertaken (see Annex E) and it is noted that it is not necessary to undertake a full impact assessment.

#### 4. Risk Management

4.1 There are no risk management implications arising directly from this report. However, failure to deliver the internal audit programme could result in increased external audit fees and adverse comment from the external auditors.

#### 5. Financial and legal implications

5.1 There are no financial or legal implications arising directly from this report.

#### 6. Recommendations

6.1 Members are asked to approve the 2011/12 internal audit programme and to note the outcome of the 2010/11 work programme.

#### Lead officer contact

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#### Background papers

None.

#### Internal Audit Strategy 2012/13

The Annual Audit Plan is developed in order to provide independent assurance to Medway Council on the:

- effectiveness of internal control
- management of risk
- probity and compliance with legal and regulatory requirements
- appropriate pursuit of economy and efficiency

This annual assurance is presented to Audit Committee in the Internal Audit Annual Report at the first Audit Committee of the financial year. The Report includes an overall audit opinion on the four key areas noted above, and highlights key issues arising in year.

The assurance provided by Internal Audit is reasonable but not absolute, and is drawn from:

- audit assignments performed in current year
- audit coverage and opinion from the previous two years
- management response to audit recommendations
- control issues identified as a result of investigations undertaken
- control and risk advice work undertaken as a result of a request by management
- feedback from external audit
- the Council's risk management process

The proposed Annual Plan for 2012/13 includes an indicative scope for each audit, although the scope will be reviewed with management prior to the audit being undertaken. This proposed plan has been discussed and agreed with Senior Management and External Audit. There has also been liaison with relevant professional groups, including Kent Audit Group and the London Audit Group. However the most direct and relevant discussions were held with the Home Counties Chief Internal Auditors Group which provided a benchmark of audit coverage in Unitary Authorities.

Once the potential audits were identified, based on what would be necessary for providing the required annual audit opinion, the resources available within Internal Audit were reviewed to ascertain whether there were sufficient resources to deliver the identified audits. I can confirm that there are sufficient resources within Internal Audit, both in terms of number of audit days and expertise within the team, to deliver the proposed plan.

#### **Required Elements Of The Plan**

There are four audits undertaken annually relating to governance issues, and these are included on the plan.

The Annual Plan has time allocated for completion of 2011/12 audits, as well as follow-ups of the audits performed. These follow-ups are key in ensuring that there is evaluation and confirmation of whether the issues and risks identified during the audit

are appropriately addressed or mitigated. The follow-ups also include a review of the original audit opinion, which will be reported to Audit Committee.

#### **Probity Reviews**

A significant proportion of the Plan has been allocated to probity reviews, which will largely focus on financial management in Medway Council's schools. A separate risk assessment is being undertaken to determine the schools to be visited. Each visit will result in a report, and the intention is to also provide a report for March 2013 which sets out the overarching issues arising and provide an overall opinion on the management of the risk of fraud, theft and financial loss within Medway's schools. There will be continuing liaison with Education Finance and Governors Support in order to ensure that issues arising within one School are, where necessary, raised with all Medway Schools.

#### **Other Assurance Work**

Days have been allocated to fraud related work, which includes not only work on the National Fraud Initiative and the National Anti-Fraud Network, but also proactive work with managers, and investigations as they arise. Whilst the planned audit work is scheduled, and resources can be planned for its delivery, investigations of internal fraud are by their nature unplanned and the resource required to complete the investigations is difficult to estimate. Fraud referrals can be received as a result of an audit, or through a referral which may be made through the whistleblowing policy. The annual plan provides a resource allocation for unplanned probity work and investigations. Should no investigations arise then the days allocated will be used to undertake additional proactive probity reviews. Should investigations require more resource than is allocated then the potential impact on the annual audit plan will be reviewed and if there is any need to amend the plan then a proposal will be made to Audit Committee.

#### **Planned Audits**

Following identification of other demands on the Internal Audit resources, there remain 640 audit days available for delivering full audits of key systems within the Council. A documented process is followed to determine the audits to be included on the Annual Plan.

Internal Audit provides assurance on the management of the key risks as identified by management in Medway Council's Corporate Risk Register, and also provides assurance on the internal control arrangements for the key corporate systems and governance areas.

In order to determine the proposed audit plan for 2012/13 the following issues are considered:

- The level of coverage in previous years
- The audit opinion of the audits performed
- Medway Council's Corporate Risk Register
- Results of Fraud Risk Assessment and Action Plan
- Governance audits required annually

- Issues identified in minutes of Committee minutes
- New or changed Council responsibilities
- Projects and developments
- Changes to key personnel
- Assurance provided by other review agencies

The planning process involves mapping the audits undertaken over the previous two year to the risk register, and also to the identified key corporate systems and processes. There is not, however, a clear division between the two and therefore audits may appear more than once on these tables to show where assurance is being provided.

Through the 2012/13 year the intention is to identify and document other providers of assurance on the management of key risks and key systems so that it is evident where the Council rely on Internal Audit for assurance, and where the main source of assurance is from other sources.

#### Risk Based Audits

When allocating Internal Audit resources to provide assurance on the management of the key risks as identified by the Council the relative value of the assurance that Internal Audit can provide in relation to the identified risks has to be considered. The assessment of the value of Internal Audit assurance in relation to the management of strategic risks is in part based on the nature of the risk. For instance there is limited assurance that Internal Audit can provide in relation to "Longer Term Financial Risk", as there are limited operational systems that relate to this area, whilst Internal Audit can contribute greater levels of assurance on issues such as "performance management". For this reason the coverage of the key risks is not evenly spread.

Internal Audit looks to provide assurance on key control systems that management place heavy reliance upon. Medway Council's corporate risk register contains only high residual risks, where management have determined that the risk has not been mitigated to an acceptable level, and as such the value of Internal Audit assurance is more limited. Internal Audit can however provide assurance on the quality of data to measure the management of the risk, and the appropriateness of the actions identified. The intention is that at least one audit a year will be included on the annual plan to provide this assurance for one or more of the risks on the register. Internal Audit can also provide consultative advice to management to assist with the identification and development of control procedures to mitigate the risk further.

Where Internal Audit work undertaken contributes to assurance on the risk identified in the Corporate risk register, but is not directly listed on the corporate risk register, the contributory elements have been noted on the table in brackets, for instance audits relating to services and facilities contribute to the Council's assurance relating the risks around "Delivering Regeneration".

As the corporate risk register is constantly under review and subject to change the audit focus will vary over time, and potentially in year. Should there be any relevant changes made during 2012/13 the annual audit plan may need to be revised to ensure that audit resources are being focused most appropriately. Any proposed revisions to the plan will be presented to Audit Committee for approval.

#### **Cyclical Audits**

The audit of the key corporate processes (**ANNEX C**) shows a more regular and widespread pattern of audits, as the risks relating to these systems remain broadly static and therefore the resources allocated are more regular.

There are a number of finance systems that are audited on a cyclical basis in order to provide regular assurance on processes where the materiality is high but previous audit history has demonstrated that the controls are robust. These audits are undertaken focusing on the key risk areas, but the approach is also adapted to ensure that the requirements of External Audit are met so that they can place reliance on the work of Internal Audit and thereby reduce the time and cost of the end of year audit.

Some audits of key financial systems, whilst not considered by internal audit to be sufficiently high risk to audit annually, are undertaken each year on behalf of External Audit. Where this is the case we give consideration to limiting the scope and approach of the audit to that required by the External Auditor

#### **Audit Process**

An Internal Audit Manual has been developed which has been reviewed against the CIPFA and Chartered Institute of Internal Auditors Codes. The Manual documents the key stages of the audit, including management agreement to the scope, timing and approach to the audit, and also management agreement to the report and ensuing actions. The manual also sets out the process for Internal Audit to follow up on the actions arising. The Audit Team will be reviewing the procedures through 2012/13 to see whether there are opportunities to further streamline the current processes.

#### Additional Work for 2012/13

#### Audit Presence

The Audit Services Website has been developed and will be launched for 2012/13, advertising the services provided.

We have increased our profile with School management by providing presentations to Headteachers and School Governors on the fraud and error risks in schools, and providing guidance on key issues on the school forums website. We will be looking to maintain this involvement throughout 2012/13.

Medway Internal Audit will be taking the lead in organising the annual Kent Audit Group Conference in October 2012. The responsibility for organising this event is shared on a cyclical basis.

#### Analytical Work

Internal Audit has access to IDEA, an audit tool with which to interrogate large volumes of data. We have used this tool to assist in the delivery of audits and to

provide data for investigations. In 2012/13 the use of this tool will be extended to providing source data for undertaking proactive investigations work.

#### **Staffing Issues**

The Internal Audit team is comprised of two Principal Auditors and four Auditors. The two Principal Auditors are both Chartered Members of the Institute of Internal Auditors and as such undertake Continuing Professional Development.

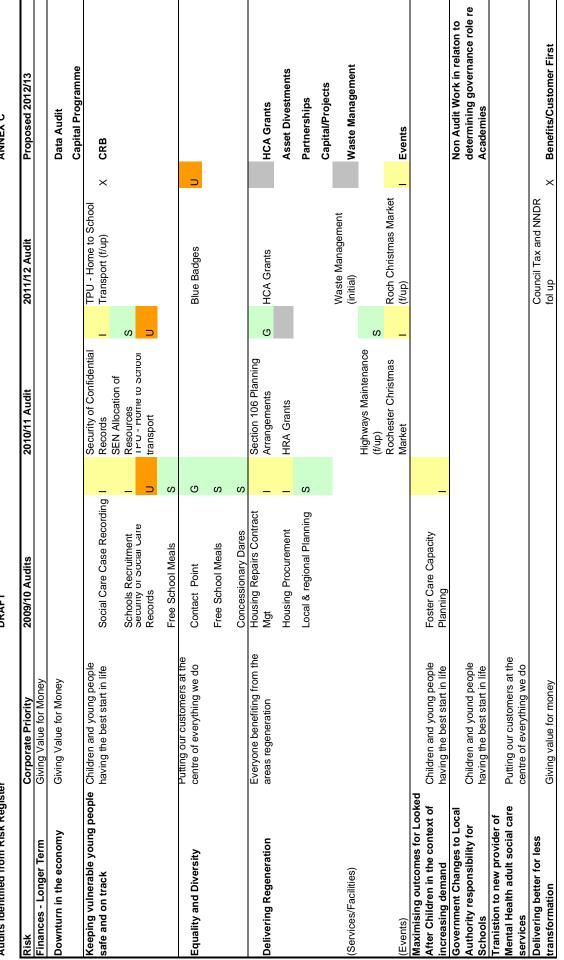
Three of the four auditors have only recently joined Internal Audit. All three have worked within Medway for some time and each brings different areas of expertise and knowledge to the team. One is currently working towards a qualification with the Chartered Institute of Internal Auditors, and another has joined Internal Audit with an accountancy qualification. All the team attend the Kent Audit Group Conference, and the Audit Services Manager or Principal Auditors attend the London Audit Group, Home Counties Chief Internal Auditors Group and Kent Audit Group, which provide forums for knowledge sharing There are monthly team meetings and these are occasionally used for more formal training events, the most recent being training regarding how to handle allegations of fraud.

Alison Russell March 2012

2012/13 Audit Plan			
	Quarter	Detail	ANNEX B
Completion of 2011/12 audits			
Personal Budgets		1 This audit will review the systems that Medway Council has put in place to monitor the handling of personal budgets by clients.	
ICT Asset Management	e e e e e e e e e e e e e e e e e e e	The audit will review procedures for purchase of hardware to ensure that all equipment purchased has been procured via ICT and 3 has been recorded appropriately in the ICT inventory.	
Corporate Governance	-	1 Annual Audit for compliance with CIPFA/SOLACE Framework	
Wrap up of outstanding audits	~	1 12 days	
TOTAL 2011/12 Audits			62
Follow Ups			
Blue Badges Follow Up	~	1 Original Audit Opinion - Uncontrolled	
Business Continuity Follow Up	-	1 Original Audit Opinion - Uncontrolled	
Insufficient and above		Shorter reviews to confirm action since audit	
TOTAL Follow Ups			100
Annual Governance Audits			
Risk Management	4	An annual review of the Council's progress in ensuring a consistent method for the identification, evaluation and recording of risk.	
Corporate Govenance	4	An annual review to assess the effectiveness of the Council's arrangements covered by the six core principles of the CIPFA / 4 SOLACE Framework	
Fraud and Corruption	4	The audit will review the arrangements designed to promote and ensure probity and propriety in the conduct of authorities' business and will include review of the current policies on expected standards of ethical and moral behaviour, communication of these to 4 members and officers, and examination of registers of offers of gifts and hospitality and declaration of interests.	
Carbon Reduction	4	4 The audit will review the carbon reduction annual report provided by the Council	
<b>TOTAL Governance Audits</b>			60
Financial Audits			
Annual			
NNDR	1&4	1 & 4 Quarter 1 to review new systems following changes under Better 4 Less and testing in Quarter 4	
Housing Benefit	1&4	1 & 4 Quarter 1 to review new systems following changes under Better 4 Less and testing in Quarter 4	
Housing Rents	4	4 Audit in Quarter 4, this will be complemented by the Fraud Risk Assessment re Tenancy Fraud	
Council Tax	1&4	4 Quarter 1 to review new systems following changes under Better 4 Less and testing in Quarter 4	
Cyclical			
Procurement/purchasing		Audit of purchasing compliance and pursuit of value for money OR category management	
Grant Management/accounting		Audit of the financial management, procurement of assets and accounting of grant income	
Bank Account Management		Audit of the management of Medway's bank accounts	
Creditor Payments	_	Audit of the central processes for creditor payments	400
I U I AL FINANCIAI AUDITS			180
Probity Reviews	1, 2, 3 & 4	Probity reviews in schools and other satellite sites	
<b>TOTAL Probity Reviews</b>			220
Risk audits			
Waste Contracts	2	2 Audit of waste contracts - management and monitoring of cost and service	

# ANNEX B

Partnerships	Audit of partnership arrangements, covering inter alia management of costs, service delivery monitoring, mitigation of data and	
	reputational risks, governance arrangements Focus on CCTV abd Building Control p/ships	
CRB	2 Audit to focus on contractors, volunteers, transferred staff	
IT External Assurances	Review of eternal reviews performed, action plans arising, implementation of issues, and reporting mechanisms	
HR data security	1 Audit of staff data security - focusing on third party arrangements	
Energy	Utilities procurmeent, monitoring, and payments	
Events	3 Audit of event in terms of cost/benefit analysis, and value for money - and look at key legislative compliance e.g. H&S	
Improvements from Better for Less - benefits	3 Audit of whether planned benefits are identified, monitored, measured and reported	
Capital/Projects	2 Audit of mechanisms for decision making, monitoring and management of Capital Projects	
Parking	3 KCC are undertaking an audit of their street parking arrangements and we are awaiting scope of their audit in order to determine approach - in doing this we should gain helpful benchmarking data	
Data Quality - one Risk Sched	2 Focus on audit of Risk Schedule relating to the Economic Downturn. Review data sources, their relevance and accuracy, and reporting mechanisms	
Health	3 Audit of the governance arrangements with the new Health and the Director of Public Health	
Maintenance Contracts	2 Audit of procurement, monitoring, reporting and exit arrangements - possibly housing Measured Term Contract	
Asset Management - Divestments	2 Audit of how decisions are taken, income is timely and maximsed in property divestments, and reputation and service risksare identified and mitigated	
TOTAL Risk Audits		380
Grant Claim Verification	1, 2, 3 & 4 30 days	
Risk and Control Advice	1, 2, 3 & 4 20 days	
Probity/Investigations/NFI/NAFN	1, 2, 3 & 4 75 days	
Risk Assessments	1, 2, 3 & 4 10 days	
TOTAL Additional Work		135
OVERALL TOTAL DAYS ALLOCATE	ED	1137

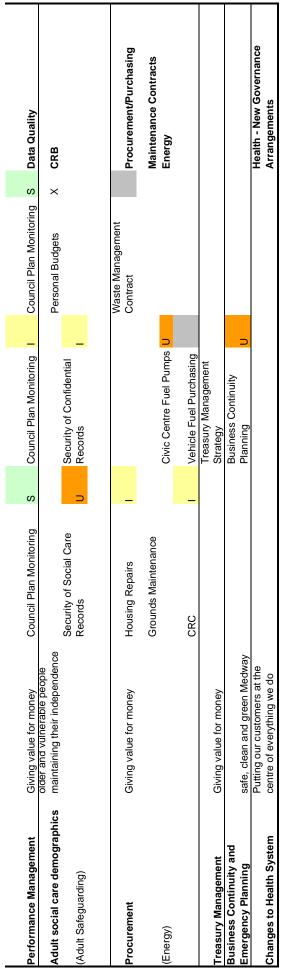


ANNEX C

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Audits identified from Risk Register

ANNEX C



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			2012/13 Cyclical Audit Plan			A	ANNEX D
	2009/10		2010/11		2011/12	5	2012/13
Key Financial Audits							
Asset Management	Asset Management Mobile Phones	_ <mark>თ</mark>				A	Asset Mgt - Divestments
Bank Accounts					Schools Bank Accounts	× B	Bank Account Management
Budgets			See Local Fi	inancia	Local Financial Controls Audits		
<b>Cash and Banking</b>	Imprest Acounts		Imprest Account (f/up)	S	Cash and Banking	×	
Creditors			Creditors		Foster Payments	с ×	Creditors
	Council Tox	c		_ (		c c	Conneil Tex
Counter Fraud	Schools recruitment	_ כ		יי פ			COUNCI I AX CRB/Fmnlovment Vetting
Debt Management			Care Director Income	0 ~.	Debtors	) ×	
Local Financial Controls	Corn Exchange		Medway Park		School		Probity Review Programme
	Parklands		Parklands		School Probity Audit	×	,
	Robert Bean Lodge		Silverbank		School Inv		
	Stirling Centre		Corn Exchange	⊃	Sheltered Housing Inv		
	Woodlands				Satellite Site Inv		
					General Ledger	l dr	
General Ledger							
Housing Benefits	Housing Benefit	S	Housing Benefits	s	Housing Benefits	S H	Housing Benefits
Housing Rents	Housing Rents	_	Housing Rents	_	Housing Rents	H H	Housing Rents
Income	Libraries	_	Direct Debit Income	S	Markets (f/up)	۵ -	Parking
	Markets	⊃	Homelessness Rental Income I	_	Blue Badges	ڻ _	U Grant Mgt/Accounting
	Concessionary Fares	ა	Leisure Membership				
			Care Director Income	_			
			Section 106 Agreements	Ċ			
NNDR	NNDR	ი	NNDR	ი	NNDR	v ປ	NNDR
Payments	BACS Payments	<mark></mark> တ	Credit Card Refunds		Foster Payments	Ē	Energy
			Care Director Pay Concessionary Fares	_ ഗ		G	Grant Mgt/Accounting
Payroll	Schools Payroll		Payroll	S	Satellite Sites	×	

# ANNEX D

Pensions			Payroll Pensions	ი			
Petty Cash/Imprest Accounts	Imprest Accounts	⊃	Imprest Account (f/up)	S			
Procurement	Housing	_	Council Fuel Pumps	⊃		0 -	Category Management Energy
						_	Procurement/Purchasing
<b>Contract Management</b>	Housing Repairs	_	Vehicle Fuel		TPU (f/up)	×	Waste Management
	<b>Grounds Mainternance</b>	S	TPU	⊃			Maintenance Contracts
			Highways Maintenance	S			Maintenance Contracts
Stock Control	Bar Stock control	_	Council Fuel Pumps	⊃			
Treasury Management			TM Strategy	ი			
VAT			VAT	S			
BSD Audits							
L	IT Governance	_	IT Security	S	Asset Management	×	IT External Assurance
	Mobile Phones	S					Data Quality
IT Systems			Care Director	_			IT External Assurance
HR	Schools recruitment						HR Data Secuity
	Workforce Planning	Х					
Health and Safety	Health & Safety	_					Events
Governance							
<b>Corporate Governance</b>	Corporate Gov	S	Corporate Gov	S	Corporate Gov	X (	Corporate Gov
Fraud Prevention	Prevention F&C	_	Prevention F&C	_	Prevention F&C	I dr	dr Prevention F&C
Risk Management	Risk Management	S	Risk Management	S	Risk Management	X	Risk Management
<b>Business Continuity</b>			Business Continuity	N			
Performance Management	Council Plan Monitor	S	Council Plan monitor	_	Council Plan Monitor	S	
Legislative Compliance (DPA,	Prevention F&C (PIDA)		IT Security (DPA), Security of		Prevention F&C (PIDA) I dr Prevention F&C,	l dr I	Prevention F&C, IT External
FOI, PIDA, RIPA etc)			Confidential Records (DPA), Prevention F&C (PIDA and Moneylaundering)				Assurance, Partnerships, HR Data Security, CRC

Key: U = Uncontrolled I = Insufficient S = Satisfactory G = Good X = not yet complete = completed, no audit opinion

## Diversity Impact Assessment: Screening Form

Directorate	Name	of Func	tion or Policy or	Major Service Change	
Business Support Department	Intern	al Audit	Strategy		
Officer responsible for	assess	ment	Date of assessme	ent New or existing?	
Alison Russell, Audit S Manager Mick Hayward, Chief I			14 March 2012	New	
Defining what is be					
1. Briefly describe th purpose and objective			assurance over the	ts out the Internal Audit plans for Council's internal control	
2. Who is intended to benefit, and in what	-		y has been introduce employees and servi		
3. What outcomes an wanted?		Desired c - E - R - E - Ir	outcomes: inhanced internal co Reduced fraud vulner iffective and efficient	ntrol	
4. What factors/force could contribute/det from the outcomes?	ract	Contribute Detract   - support of senior - Resources required to address unplanned audit   -Support of Audit - delays in management   - - delays in management   - - agreed management action not implemented			
5. Who are the main stakeholders?		The coun	cil, employees and s	ervice users.	
6. Who implements t and who is responsi			reporting on deliver	ison Russell, Audit Services / to Mick Hayward, CFO and the	

Assessing impact		
7. Are there concerns that		Internal Audit is subject to professional
there <u>could</u> be a differential		standards and delivery of the audit function is
impact due to racial groups?	NO	fully set out and documented in the Internal
		Audit Manual. All audit work is subject to
		supervisory review
What evidence exists for	Interna	I Audit work is evidence based – the only "opinion"
this?		to the assessment of controls in each audit report -
	and this	s is always subject to discussion and agreement by
	manag	
8. Are there concerns that		See above
there <u>could</u> be a differential		
impact due to <i>disability</i> ?	NO	
What evidence exists for		I Audit work is evidence based – the only "opinion"
this?		to the assessment of controls in each audit report –
	manag	s is always subject to discussion and agreement by
9. Are there concerns that	manay	See above
there <u>could</u> be a differential		
impact due to gender?	NO	
impact due to gender:	NO	
What evidence exists for	Interna	I Audit work is evidence based – the only "opinion"
this?		to the assessment of controls in each audit report –
		s is always subject to discussion and agreement by
	manag	
10. Are there concerns there		See above
<u>could</u> be a differential impact	NO	
due to sexual orientation?		
With a to window and a second to a state of an attrice of	latere e	
What evidence exists for this?		I Audit work is evidence based – the only "opinion" to the assessment of controls in each audit report –
		s is always subject to discussion and agreement by
	manag	
11. Are there concerns there	g	See above
could be a have a differential		
impact due to religion or belief?		
	NO	
What evidence exists for this?	Interna	Audit work is evidence based – the only "opinion"
		to the assessment of controls in each audit report –
	and this is always subject to discussion and agreement by	
	manag	ement.
12. Are there concerns there		See above
<u>could</u> be a differential impact	NO	
due to people's <i>age</i> ?		
	<u> </u>	
What evidence exists for this?		I Audit work is evidence based – the only "opinion"
		to the assessment of controls in each audit report –
		s is always subject to discussion and agreement by
	manag	ement.

### ANNEX E

13. Are there concerns that		See above
there <u>could</u> be a differential impact due to <i>being trans-</i>	NO	
gendered or transsexual?		
What evidence exists for this?		I Audit work is evidence based – the only "opinion"
		to the assessment of controls in each audit report – s is always subject to discussion and agreement by
	manag	
14. Are there any other		See above
groups that would find it		
difficult to access/make use		
of the function (e.g. young		
parents, commuters, people	NO	
with caring responsibilities		
or dependants, young		
carers, or people living in rural areas)?		
What evidence exists for		Audit work is evidence based – the only "opinion"
this?		to the assessment of controls in each audit report -
		s is always subject to discussion and agreement by
15. Are there concerns there	manag	See above
could have a differential		See above
impact due to <i>multiple</i>		
discriminations (e.g.	NO	
disability <u>and</u> age)?	NO	
What evidence exists for		Audit work is evidence based – the only "opinion"
this?		to the assessment of controls in each audit report –
	manag	s is always subject to discussion and agreement by ement.

Concl	usions & recommenda	ation		
impact	uld the differential s identified in ons 7-15 amount to	YES	S N/A	
	eing the potential for e impact?	NO		
be just of pror	n the adverse impact ified on the grounds noting equality of	YES	N/A S	
opportunity for one group? Or another reason?		NO		
Recon	nmendation to proceed	to a fi	ull impact assessment?	
NO This strategy complies we there is evidence to show			ith the requirements of the legislation and this is the case.	
NO, BUT 	What is required to ensure this complies with the requirements the legislation? (see D Guidance Notes)?	of IA	Employees must be mindful of their responsibilities under the Dignity at Work (Bullying and Harassment) Policy and the implications of discriminating against colleagues, service users or others. This policy and other employment policies are promoted periodically and are available at all times on the councils intranet.	

## ANNEX E

Give details of key person responsible and target date for carrying YES out full impact assessment (see DIA Guidance Notes)	N/A
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Action plan to make Minor modifications						
Outcome	Actions (with date of completion)	Officer responsible				

Planning ahead: Reminders for the next review			
Date of next review	On-going		
Areas to check at next review (e.g. new census information, new legislation due)	Check changes in professional standards		
Is there <i>another</i> group (e.g. new communities) that is relevant and ought to be considered next time?			
Signed (completing officer/service manager)		Date	
A Russell		14/3/12	
Signed (service manager/Assistant Director)		Date	