

AUDIT COMMITTEE

24 NOVEMBER 2011

OUTCOMES OF INTERNAL AUDIT ACTIVITY

Report from: Internal Audit

Author: Alison Russell, Audit Services Manager

Summary

To advise Members of the outcomes of Internal Audit activity completed since the last meeting of the Audit Committee.

1. Budget and Policy Framework

1.1 Following the Council's decision to establish this committee, it is within the remit of this committee to take decisions regarding accounts and audit issues.

2. Background

- 2.1 This report contains the outcome of Internal Audit's work since the last report to this committee.
- 2.2 Generally, Internal Audit reports identify areas where improvement in the control process should be made. However, there is no standard within the internal audit profession of grading the overall control environment. Furthermore, even where recommendations are prioritised, the recipient of the report has no indication of how well the overall control process is operating.
- 2.3 To address this, Medway Council's Internal Audit has introduced a grading system so that managers have a clear understanding of the operation of the control environment in their area. The audit opinion is set at one of four levels and is formed on completion of the audit testing and evaluation stage but **before** management implement any of the recommendations.
- 2.4 All audit reports containing recommendations designed to improve the control process are presented with an action plan, which has been agreed with management and specifies the action to be taken, by whom and when. This agreed management action plan is incorporated in the issued final audit report.

- 2.5 The definitions used by internal audit for the provision of an audit opinion and for determining the priority ranking for recommendations are shown at **Annex A**.
- 2.6 Internal Audit undertake follow up work, usually within six months, to determine the effectiveness of the control environment following implementation of the recommendations or other action taken by management to address the issues identified in the audit.
- 2.7 This report details work completed since the last report to Members. The format of the annexes is as follows: -

Annex A Definition of audit opinions and recommendation priorities

Annex B Schedule of completed audit work showing the audit opinion provided and Directorates covered

Annex C Summary information on completed audits.

2.8 In addition to the work set out on the following annexes, Internal Audit has also responded to requests to provide advice on control issues to managers.

3. Risk Management, Financial and Legal implications

3.1 There are no risk management, financial or legal implications arising from this report.

4. Recommendations

4.1 Members are asked to note the outcome of Internal Audit's work.

Lead officer contact

NameAlison RussellJob TitleAudit Services ManagerTelephone:01634 332355email:alison.russell@medway.uk

Background papers

None.

DEFINITIONS OF AUDIT OPINIONS

Opinion	Risk Based	Compliance	Value for Money
Good	Effective controls are in place to mitigate risks reviewed as part of the audit, maximising the	Key controls exist and compliance is consistent	Objectives are being achieved efficiently, effectively and
	likelihood of achieving service objectives and value for money and protecting the Authority against loss.	and effective.	economically.
Satisfactory	Key controls exist to mitigate the risks reviewed as part of the audit effectively. However, instances of failure to comply with the control process were identified and there are opportunities to strengthen the control system and/or improve value for money.	Key controls exist but there may be some inconsistency in compliance.	Objectives are largely being achieved efficiently, effectively and economically, but areas for further improvement.
Insufficient	Controls are in place to mitigate identified risks and they are complied with to varying degrees. However, there are one or more gaps in the control process that leave the system exposed to significant residual risk. Action is required to mitigate material risks.	Key controls exist but they are not applied, or significant evidence they are not applied consistently and effectively	Objectives are not being achieved through an appropriate balance of economy, efficiency and effectiveness. Value for Money could be significantly improved.
Uncontrolled	Controls are considered to be insufficient to effectively control at least one of the risks reviewed as part of the audit. Remedial mitigating action is required. There is also a need to improve compliance with existing controls and errors and omissions have been detected. Failure to improve controls could have a significant impact on service delivery, or lead to material financial loss or embarrassment to the Authority.	Failure to comply with large numbers of key controls across a high proportion of the risks reviewed.	Objectives are not being achieved economically, effectively and efficiently.

DEFINITIONS OF RECOMMENDATION PRIORITIES

High

The finding highlights a fundamental weakness in the system that puts the Council at risk. Management should prioritise action to address this issue.

Medium

The finding identified a weakness that leaves the system open to risk. Management should ensure action is taken to address this issue within a reasonable timeframe.

Low

The finding highlights an opportunity to enhance the system in order to increase the efficiency or effectiveness of the control environment. Management should address the issue as resources allow.

Opinion	Authority Wide	Children and Adults	Regeneration Community and Culture	Business Support Department
S				S
		1		
n/a		n/a		
U	U			
G			G	
n/a	n/a			
S				S
I			I	
U			U	
	S n/a U G n/a S I	N Wide S N/a U U G n/a n/a S I	Nille Adults S Adults N/a n/a U U G I N/a N/a I I	Wide Adults Community and Culture S

Key:

G = Good, S = Satisfactory, I = Insufficient, U = Uncontrolled n/a = Work carried out but no opinion provided in that area * = self assessment process concluded and outcomes reported to Management

2010/11 Audits

Audit:		Final report issued:	0) pinion:	
Business Continuity Plann	ing	23 Augu	ust 2011	-	Uncontrolled
This audit focused on the internal arrangements for ensuring continuity of service. The Emergency Planning arrangements were excluded from the scope of this audit.					
The Emergency Plan is where Medway These arrangements have recently bee lessons regarding the planning arrange	en tested as p	part of "Operation Waterman			
The Business Continuity Plan is an interest the business environment in which it op					
Responsibility for Business Continuity For Business Continuity Forearching Corporate Recovery Plan, September 2009 and, where possible,	and there wil	I be individual plans for ICT	, facilities and each individual	l service.	
Main Findings	Main Risk		Main Recommendations		Management Response
When setting up its Business Continuity arrangements Medway Council committed resources and bought in expertise. The Strategic Risk Management Group leads on the Authority's plan and has identified the key functions that would need to be recovered. The Business Quality Assurance Manager has taken the initiative in developing the plan, with each service manager responsible for his or her own area. However, the task has not been given a high enough priority to build a robust Authority wide plan.	 officer comm Busin The B is inco effecti Facilit know they n accon 	icient resources and r time have been nitted to build an effective ess Continuity Plan. Susiness Continuity Plan omplete and may not be ive when needed. The speed with which nay need to re- nmodate staff in the event isaster.	 Three high priority recommendate have been made to ensure: Business Continuity Plagiven sufficient priority; Business Continuity plan the level of detail required to be relied upon if needed; Testing is sufficiently rensure the Authority will be continue to deliver its services across a range of scenarios. 	anning is is contain d for them they are robust to be able to s critical	Action is being taken to address two of the recommendations, with progress reports scheduled for CMT on 2 November 2011. The Business Quality Assurance Manager will seek to introduce a test scenario once these have been completed. Audit Comment: Until the Authority has tested the effectiveness of its continuity arrangements in a variety of scenarios it cannot be assured they will be effective in practice.
In 2007, the Authority developed its	ICT de	o not know which			

Business Continuity arrangements, There is an overall Business Continuity Management Corporate Recovery Plans (BCMCRP) for each service Cincluding ICT). This is a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities, SetCMPs have not been shared with sections that need them (e.g. ICT and facilities). SetCMPs have not been shared with sections that need them (e.g. ICT and facilities). If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergincy planning purposes (where it is effective) but its use for Business continuity Planning purposes is		•	•	
There is an overall Business line within required timescales. Continuity Management Contronity ine within required timescales. Recovery Plan (BCMCRP), which is it could be difficult to contact fed by Service Business Continuity primary contact is not available. anagement Plans (SBCMPs) for continuity arrangements but the audit identified it CT and facilities plans may not arrangements: - The plans may not be easily accessible when required. - The plans may not be easily arrangements: - The plans may not be easily The authority has a large stock of business Continuity arrangements: - StocMPs have not been shared StocMPs have not been shared - Systems may not be with sections that need them (e.g. - StocMPs have not been shared imescales. - Systems may not be retricted functions will be up and - StocMPs have not been shared with sections that need them (e.g. - StocMPs have not been shared imescales. - StocMPs have not been shared information down reporting lines. It was designed for emergency - StocMPs have not pusces is planning purposes (where it is effective) but its use for Business - StocMPs have no	Business Continuity arrangements,	systems to prioritise to ensure		
Continuity Management Corporate Recovery Plan (BCMCRP), which is fed by Service Business Continuity Management Plans (SBCMPs) for each service (including 10T). This is a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: It could be difficult to contact the relevant officer if the primary contact is not available. It can d facilities plans may not meet service requirements. It could be difficult to contact the relevant officer if the primary contact is not available. It could be difficult to contact the relevant officer if the primary contact is not available. It could be difficult to contact the relevant officer if the primary contact is not available. It could be difficult to contact the relevant of a continuity arrangements: The plans may not be easily accessible when required timescales. Business Continuity arrangements may not be recoverable within required timescales. Systems may not be recoverable within required timescales. Systems may not be recoverable within required timescales. If the plan is triggered, the blue contact list is used to contact key staf who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) planning purposes is	using the Gloucestershire model.	services are brought back on		
Recovery Plan (BCMCRP), which is fed by Service Business Continuity Management Plans (BSCMPs) for each service (including ICT). This is a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: • The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan., • SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). • CMT do not have assurance that critical functions will be up and running within the required timescales. • If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is	There is an overall Business	line within required timescales.		
fed by Service Business Continuity primary contact is not available. Management Plans (SBCMPs) for each service (including ICT). This is a sound model for continuity including ICT). This is arrangements but the audit identified isignificant gaps in the service significant gaps in the service The plans may not be easily arrangements: The plans may not be easily • The Authority has a large stock of Business Continuity buildings available for use in the Business Continuity ocontemporary Facilities Business Continuity Management Continuity Plan. Stock Pace SBCMPs have not been shared Systems may not be with sections that need them (e.g.). Stock Pace ICT and Facilities). Stock Pace • CMT do not have assurance that timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered three mergency planning purposes (where it is effective) but it use to Tostackey simense staff who will then cascade information down reporting lines. It information down reporting lines. It see for Business	Continuity Management Corporate	It could be difficult to contact		
Management Plans (SBCMPs) for each service (including ICT). This is a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: ICT and facilities plans may not meet service requirements. The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities. Business Continuity arrangements may not be effective in practice. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). Systems may not be recoverable within required timescales. CMT do not have assurance that critical functions will be up and running within the required timescales. Systems nay not be recoverable within required timescales. If the plan is triggered, the blue contact lis used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is Here is a such as the meet as the such contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes is Here is a such as the meet as the such as the such or Business	Recovery Plan (BCMCRP), which is	the relevant officer if the		
Management Plans (SBCMPs) for each service (including ICT). This is a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: ICT and facilities plans may not meet service requirements. The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities. Business Continuity arrangements may not be effective in practice. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). Systems may not be recoverable within required timescales. CMT do not have assurance that critical functions will be up and running within the required timescales. Systems may not be recoverable within required timescales. If the plan is triggered, the blue contact lis used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is It is built to business	fed by Service Business Continuity	primary contact is not available.		
 each service (including ICT). This is a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. SBCMPs have not been shared them (e.g. ICT and facilities event of a facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	Management Plans (SBCMPs) for			
 a sound model for continuity arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact its is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	U	 ICT and facilities plans may not 		
arrangements but the audit identified significant gaps in the service analysis for business continuity arrangements: • The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. • SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). • Off do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contract list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is	U	· · · · · · · · · · · · · · · · · · ·		
 significant gaps in the service analysis for business continuity arrangements: The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 				
analysis for business continuity accessible when required. arrangements: accessible when required. The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Business Continuity arrangements may not be effective in practice. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). Systems may not be recoverable within required timescales. Oth Td on on thave assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is It was designed for emergency	•	• The plans may not be easily		
 arrangements: The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	• • •			
 The Authority has a large stock of buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	,			
 buildings available for use in the event of a disaster but these have not been captured in a contemporary Facilities Anagement Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planing purposes is 	•	Business Continuity		
 event of a disaster but these have not been captured in a contemporary Facilities Management Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 				
not been captured in a contemporary Facilities Systems may not be recoverable within required timescales. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). • Systems may not be recoverable within required timescales. • CMT do not have assurance that critical functions will be up and running within the required timescales. • If the plan is triggered, the blue contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is	•			
 contemporary Facilities Management Continuity Plan. SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	not been captured in a			
Management Continuity Plan. or coverable within required • SBCMPs have not been shared timescales. • CMT do not have assurance that timescales. • CMT do not have assurance that timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered, the blue timescales. • If the plan is triggered is the triggere	•	 Systems may not be 		
 SBCMPs have not been shared with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 				
 with sections that need them (e.g. ICT and Facilities). CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	a ,			
ICT and Facilities). • CMT do not have assurance that critical functions will be up and running within the required timescales. • If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
 CMT do not have assurance that critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 				
critical functions will be up and running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is	,			
running within the required timescales. If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
timescales. • If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
 If the plan is triggered, the blue contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is 	0			
contact list is used to contact key staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
staff who will then cascade information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
information down reporting lines. It was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
was designed for emergency planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
planning purposes (where it is effective) but its use for Business Continuity Planning purposes is				
effective) but its use for Business Continuity Planning purposes is				
Continuity Planning purposes is				
	,			
limited if the primary contact is not	limited if the primary contact is not			
available.				
 Audit testing confirmed that whilst 	Audit testing confirmed that whilst			
	some SBCMPs showed the			

minimum number of staff required		
to meet staffing requirements		
others did not. This information is		
needed to ensure ICT and facilities		
plans incorporate service		
requirements.		
The plans are not held centrally		
and therefore may not be easily		
accessible.		
The BCMCRP tested by discussion		
of one scenario that was not		
designed to trigger the ICT, facilities		
or other service plans or confirm that		
resources would be available. The		
Business Quality Assurance Manager		
is aware of additional scenarios that		
could usefully be examined but since		
September 2009, reliance has been		
placed on tests of the emergency		
plan. Whilst some incidents may		
trigger the BCMCRP this is not		
necessarily the case and the		
Emergency Plan would be the focus		
of any lessons learnt.		
ICT should be commended on testing		
their plan via desktop exercises		
under a wide range of different		
scenarios. In addition they have		
documented procedures to facilitate		
the recovery of systems and routinely		
restore individual files from back-up.		
However, they have not		
demonstrated their ability to recover		
entire systems from back-up and		
cannot guarantee that systems will		
be up within the required timescale.		

Audit:		Final report issued:		Opinion:	
Vehicle fuel purchasing arrang	gements		ust 2011		None Allocated
 When progress on the Civic Centre Fue wider review of arrangements for purch This review covered the following areas Use of the Civic Centre fuel fac Council-wide vehicle fuel purch Competitiveness of pricing. 	nasing vehicle s: ility;	fuel across the Council sh		on 21⁵ Decerr	ber 2010, Members requested that a
Main Findings	Main Risk		Main Recommendation	ns	Management Response
 The availability of vehicle fuel at the Civic Centre is convenient for the services based there, and it also provides the Authority with a degree of resilience against potential disruptions to fuel supply. However, our testing revealed that: The Council's grounds maintenance contractor draws almost half the fuel dispensed from the Civic Centre pumps, including all of one fuel type. A number of Medway services, not based at the Civic Centre or in the Strood area, use the pumps regularly. The Civic Centre pumps fulfil just over half the Council's vehicle fuel requirements, the remainder being obtained through a variety of local arrangements, primarily fuel agency cards but some services regularly purchase fuel using their imprest account and one uses a corporate credit card. 	 price v cover mainta the fue Addition incurrent cost a purcha service The machieve obtain ordina combin negotin suppli Althout benefit those site, fue 	remium added to the cost when invoiced may not the costs incurred in aining and administering el system. onal time and mileage ed may eliminate any dvantage over asing fuel from a local e station. nost advantageous rates vable may not be red due to a lack of co- ation to use the Council's ned purchasing power to fate preferential rates with ers. ugh there is a significant it of convenience for services based at the uel is being charged to at a higher rate than	 <u>Three recommendations relating to:</u> Considering discorproviding the group maintenance contribution fuel, in particular solition of their upper solition of their upper solition of their upper solition of their upper solition of their to co-ordinate standardise arrange across the Council hopefully, obtain correductions. Considering the feep racticality and point effectiveness of ceep rovide vehicle fue at the Civic Centre 	ntinuing nds ractor with tocking gas use. nal cise for the e fuel, in te and gements I and, ost asibility, tential cost easing to el facilities	First recommendation partially actioned, the contractor ceased using two of the three fuel pumps in January. The gas oil supply has been extended to January 2012 as the demolition of Annex A has been delayed and in the interest of business continuation for the greenspaces operations Medway has extended the use of its system until this time. Procurement is currently being explored as part of the Better for Less category management project and it is anticipated that it will be taken forward as part of a future 'transport' category. Although plans to move Council services from part of the Civic site are advanced, the depot parking area will remain available for the short term. Senior management consider the increased resilience provided to the Council by having its own fuel supply outweighs the small price differential, and on that basis conclude that the

 Taking account of the premium added to the cost price when recharged, diesel obtained from the Civic Centre pumps was virtually always more expensive to services than that purchased externally. The price differential on unleaded petrol was not as significant, due to the lower turnover which meant prices did not increase as frequently as those of retailers selling larger volumes, that purchased elsewhere was frequently less expensive. 	could be achieved elsewhere.		fuel facility should remain operational until all Council services are moved from the Civic Centre site.
---	------------------------------	--	--

Audit: Payroll		Final report issued:		Opinion:	Opinion:	
		8 August 2011		Satisfactory		
The external auditors have a statutory asked to carry out an audit of key contr						
Main Findings	Main Risk		Main Recommendatio	ons	Management Response	
Appropriate controls were found to be in place to ensure payments are only made to legitimate employees. A small adjustment to the leaver form could enhance the Authority's recovery of employee loans. Appropriate controls were found to be in place and operating effectively to ensure payments are accurate and due. There are, however, two areas where improvements could be made: • Resolving historic problems with salary overpayments	 outsi balai leave miss Over reco Opper futur 	ortunities to recover tanding employee nces before employees e the authority could be red. rpayments may not be vered ortunities to prevent e salary overpayments be missed.	 Four medium priority recommendations were n Amend the leaver form managers to ask about outstanding employee Improve recording of n checks; Recover historic salary overpayments; Monitor reports of sala overpayments to identic causes and take action the number of repeat overpayments. 	to prompt t recovery of loans; nanagement / ry ify common	All recommendations were agreed and will be implemented by December 2011.	
• Monitoring reports of manual payments and salary overpayments to enable the targeting of action to reduce them in future.						
Appropriate controls were found to be in place and operating effectively to ensure deductions are accurate. The electronic interface between Resourcelink and Integra ensures payments are reflected accurately in the financial records. Systems to enable budget managers to view payments made to staff allocated to their cost centre.						

Audit:	Fi	inal report issued	J:	Opinion:				
Section 106 Agreements		7 Sep	tember 2011		Good			
Section 106 of the Town & Country Planning Act 1990 enables local authorities to enter into planning obligations or agreements with developers, generally known as 'S.106 agreements'. These agreements are used to support the provision of services and infrastructure for councils, such as highways, recreational facilities, education, health and affordable housing. Medway Council received approximately £2 million from S106 agreements in 2009/10. S106 agreements restrict the scope and timing of expenditure. Non-compliance could lead to funding being returned to the developer.								
Main Findings	Main Risk		Main Recomme	ndations	Management Response			
The Guide to Developer Contributions sets out the requirements and level of contribution for all developments of 10 dwellings or more (and commercial development where appropriate). A weekly list of planning applications received is available on line. Each service in the Guide is a statutory consultee for all developments of 10 dwellings or more, and commercial developments. The Planning Committee approves planning applications subject to the owner/developer signing the Section 106 agreement. Appropriate records of developments' progress and income ensure income due is identified and received. Appropriate controls were found to be in place and operating effectively to ensure income is spent in accordance with the S106 agreements. Effective controls are in place to identify when funding should be spent.	No material ris	sks identified.	None		N/A			

Audit:	Final report issued:	Opinion	:			
ICT Security		ber 2011	Satisfactory			
the need for a secure computing en		unced. Threats can be internal, exte	resources locally and remotely, and ernal, accidental or malicious. Effective he process of updating its security			
operating, monitoring, reviewing, ma	The audit examined compliance with the ISO/IEC 27001:2005 international standard, which provides a model for establishing, implementing, operating, monitoring, reviewing, maintaining and improving a documented information security management system within the context of the organisation's overall business risk. It specifies the requirements for implementing the security controls customised to the needs of the organisation.					
to services. This audit did not exam and Adults were reviewed as part of (opinion "good"). Follow-up of the s Director system has been replaced.	hine the effectiveness of security arrays f the 2009/10 audits of "Security of S security issues identified in the Secur	angements for locally managed app Social Care Case Records" (opinion rity of Social Care Case Records w	Il be scheduled once the current Care			
Main Findings	Main Risk	Main Recommendations	Management Response			
Medway Council's Information Security Policy outlines its framework for ICT security. This provides a sound basis for Information Security and is supplemented, where necessary, by job descriptions, contracts and other policies / procedures. The framework could be tightened by clarifying the authorisation process for new systems and ensuring non-disclosure agreements are in place with all third parties.	 New information processing facilities may not be authorised appropriately. ICT may not be aware of all information shared with external parties. Users may not be aware of their responsibility. 	 Five medium priority recommendations were made to: Document the authorisation process for all types of system developments; Ensuring non-disclosure agreements are in place with all relevant external parties. Implementing computer- based security training; Giving the data protection 	0040			
Roles and responsibilities are defined for ICT, all Medway Council staff and	 Legal action may be difficult if a contractor breaches data protection legislation. 	officer an opportunity to comment on tender documentation;				

contractors in the ICT Security Policy, job descriptions and contracts. Training is planned to increase manager and staff awareness of their responsibilities but this has yet to be rolled out fully. In addition, tender documentation needs to be more	 Some staff may have inappropriate access to secure areas in the building. 	 Ensuring server room access is appropriately restricted. 	
specific in stating contractors' Data Protection obligations.			
Monitoring tools are used where appropriate to ensure compliance with the policy. This is backed up, where necessary, by the Authority's whistle blowing policy and disciplinary processes.			
Appropriate measures are in place to protect ICT systems from environmental threats (e.g. fire and flood).			
Whilst the public has access to some areas of Gun Wharf, security barriers have to be passed in order to enter areas with information processing facilities. There is a risk that doors to secure areas can be forced open. This is a particular problem at weekends or overnight when there are no staff on site. Management have balanced this risk against the			
cost of additional security measures.			
The ICT server room has access restricted to a small number of staff. However, It is not possible to run a report to review access i.e. each			

token's access has to be viewed individually in order to confirm only appropriate staff have access to a specific area.		
Users access to the Authority's network is via a unique user ID and password. Additional security measures are required for remote access. All these measures meet prescribed standards. Privileges to specific systems and network drives are granted or removed on receipt of managers' instructions. Reliance is placed on notification of leavers by management.		
There are effective processes in place for the recording and handling of information security incidents.		

Audit:	Final report issued:	Opinion:	
Rochester Christmas Mar	ket 7 Nover	nber 2011	Insufficient
In addition to the regular markets operated by the Council a new 'German market' was held in the grounds of Rochester Castle in the four weeks before Christmas 2010. This audit was carried out in response to a request from the Audit Committee (on 30 June 2010) that Internal Audit "should verify that the Christmas market will run at nil cost to the council". The Christmas market was run as a tourism event, operated by an external organisation, rather than as an extension to the normal markets operation. The licence agreement was drawn up by the operator's solicitors with guidance from Medway Council's legal department and was signed on 5 November 2010, four weeks before the market was due to begin. The Market was held every day between Saturday 4 and Sunday 18 December, the intended first day, Friday 3 December, being cancelled due to adverse weather conditions. 63 stalls were set up in the Castle grounds selling Christmas crafts, presents and gluhwein in the German tradition. This was much fewer than the operator had hoped for but, in spite of further bad weather, coach numbers were about 49% higher			
Costs associated with the ever	tors may fail to protect the Council's intent of may not be identified or accounted for ed or accounted for accurately and pron Main Risks	accurately;	Management Response
Main FindingsThe market was very successful in terms of its operation and benefit to the local community. Most local traders were very happy with the increased trade in the High Street, and the 2011 market is scheduled to commence on 30 November.However the following aspects were considered to have restricted the Council's ability to obtain optimum benefits from the event:• The licence agreement contained no clauses relating to the costs of additional services required (eg enforcement inspections, parking 	 Medway absorb the cost of additional services required, The event may not have operated at nil cost to the Council as all costs (actual and opportunity) were not identified. The operator was not charged for unexpected costs incurred as a result of the event, ie additional cleaning of the car park, repairing damage to a fence and removing abandoned vehicles. 	 Two high priority recommendations Two high priority recommendations Producing a business plan and outturn report for each event. Raising the invoice for the 2010 market immediately, with a diary note placed on the debtor account so that payment is not chased until due. Four additional medium priority recommendations, relating to: Ensuring that all costs to the Council are identified in 	All recommendations accepted by management, with an undertaking to improve controls for the 2011 event and subsequent years. However, the Council's acceptance of a 7-year licence agreement limits the actions that can practically be taken in respect of amending charges and introducing financial penalties.

Annex C

 No business plan or outturn report was prepared for the event. Procedures to notify the operator of material breaches (relating to the Civic Centre car park) requiring rectification after the event were not followed. Although payment for the first year is being deferred until 2013, no invoice was raised for stall rents and there is no procedure to ensure an invoice is raised in due course. The operator sent a list of stallholders to the Council's liaison officer but no one was nominated to count the stalls or check the accuracy of the list. The rent for the stalls is fixed for 5 years and future markets will have a longer duration than the first year; in addition, stalls of different sizes are being introduced from 2011, with differing rates charged by the operator – there is no distinction in the charge for the size of the stall in the licence agreement. 	 vehicles overnight, in breach of the agreement terms Rent due for the 2010 event may not be invoiced to the operator and thus not received by the Council; income due not accounted for correctly in the Council's accounts. The number of stalls cannot now be confirmed, so the Council may not receive all income that should be due if the operator miscounted or misrepresented the number of chargeable stalls. Operator able to increase income from traders in future years without needing to 	 future amendments of this agreement and other similar agreements, specifying whether they can be recovered from the operator. Introducing some financial penalties for less significant non-compliance with agreement terms, rather than only termination for a "material breach". Following the procedure for claiming damages against the security bond immediately damage to Council property is identified. Negotiating future agreements so that the rate per chalet increases at least at the rate of RPI rather than remaining static for five years, and ensuring that a person is nominated to verify the number (and size) of stalls set up at subsequent Christmas markets. 	
---	---	---	--

Audit:	Final report issued:	Opinion:	
Blue Badges		1ber 2011	Uncontrolled
The Blue Badge scheme allows people with severe mobility problems who have difficulty using public transport to park for free. This means badge holders can park close to where they need to go. In addition, badge holders are exempt from the congestion charge in London. Misuse can deny people with genuine need for parking close to their destination and reduce the Authority's parking income. The Audit Commission have targeted fraudulent use of blue badges in their National Fraud Initiative data matches.			
 The Department for Transport (DfT) issued non-statutory guidance in order to share good practice in administrative, assessment and enforcement to Local Authorities in accordance with governing legislation. Following consultation, revised guidance was published on 27th June 2011 announcing three main areas of change to be introduced in January 2012 i.e. A National Database that will go live in January 2012. Badges will change to a 'licence' type document, and will be printed and distributed either directly to the holder or the relevant Local Authority by an external provider. A badge issue fee will be introduced. Although management arrangements were initially evaluated against 2008 guidance, recommendations to address issues in this report include (where appropriate) best practice in guidance of June 2011. Two risks were examined: Blue badges may be issued to persons who do not meet the qualifying criteria; Blue badges may be used inappropriately. 			
Main Findings	Main Risks	Main Recommendations	Management Response
Parking Enforcement issue penalty notices where a parking infringement arises from the incorrect (usually display) of a Blue Badge. At present there is no system in place for informing Parking Enforcement Officers of specific concerns about a	 Badges may be used inappropriately and parking revenue lost. Data is not of an appropriate quality for incorporation into 	 Six high priority recommendations <u>made, relating to:</u> Ensuring Medway is prepared for the implementation of the BBIS in 2012; 	All recommendations have been accepted. Those actions which are the direct responsibility of Customer First, where Blue Badges are administered, will be implemented
particular Blue Badge, but there are plans in place to introduce hand held devices to address this issue.	 a national database. Data quality issues prevent the effective monitoring of badge issues and returns. 	 Improving data quality; Blue badge stock control; Cancelling expired badges and issuing renewals; 	Consultation with other stakeholders is underway to: • Ensure Effective enforcement processes are in

Data analysis revealed that 553 of 12374 "active" badges are expired (i.e. they are not 'active') and a further 12 had invalid expiry dates. There are no arrangements in place to ensure that expired/invalid badges are returned. Through discussion of the findings arising form this audit it became clear that effective management of Blue Badges depends on there being an Authority-wide coordinated approach to data sharing. For instance, when another department within the Authority is notified of a death there is no process in place to check whether this individual was a Blue Badge holder. There is also no co- ordinated approach in place for contacting the next of kin following the death of a Medway resident and therefore the return of Blue Badges has not been chased. The customer database and contact system, which is being introduced, should address this kind of issue, and should enhance and strengthen the management of Blue Badges. We are satisfied that the information requirements for Blue Badges is being built into the specification of the customer database.	In the event of non-return, expired badges may be misused.	 Clarifying roles and responsibilities regarding enforcement. Ensuring deceased blue badge holders are identified and seeking a Council-wide policy decision on corresponding with bereaved families. <u>One medium priority</u> to ensure badges are received by the intended recipient. 	 place Seek an Authority wide approach in responding to reported changes in circumstances that will determine the preferred method for seeking return of blue badges from bereaved families. Audit Comment: Whilst the opinion is "uncontrolled" we have been heartened by the management response to the audit findings, and have good reason to believe that the follow up will confirm significant improvements in the control environment.
return of expired badges			

 Ensure that badges are only issued for the correct periods Collect expired badges when issuing renewals Verify destruction of spoilt / expired passes 		
---	--	--