

AUDIT COMMITTEE 30 JUNE 2010

OUTCOMES OF AUDIT ACTIVITY

Report from: Internal Audit

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Summary

To advise Members of the outcomes of Internal Audit activity completed since the last meeting of the Audit Committee.

1. Budget and Policy Framework

1.1 Following the Council's decision to establish this committee, it is within the remit of this committee to take decisions regarding accounts and audit issues.

2. Background

- 2.1 This report contains the outcome of Internal Audit's work since the last report to this committee.
- 2.2 Generally, Internal Audit reports identify areas where improvement in the control process should be made. However, there is no standard within the internal audit profession of grading the overall control environment. Furthermore, even where recommendations are prioritised, the recipient of the report has no indication of how well the overall control process is operating.
- 2.3 To address this, Medway Council's Internal Audit has introduced a grading system so that managers have a clear understanding of the operation of the control environment in their area. The audit opinion is set at one of four levels and is formed on completion of the audit testing and evaluation stage but **before** management implement any of the recommendations.
- 2.4 All audit reports containing recommendations designed to improve the control process are presented with an action plan, which has been agreed with management and specifies the action to be taken, by whom and when. This agreed management action plan is incorporated in the issued final audit report.

- 2.5 For 2009/10, the audit opinion definitions have been revised to improve managers' understanding of them. Also, the opportunity has been taken to revise the audit report format to direct managers more clearly to the key risk areas and to assist them, we have introduced a clearer priority ranking system for audit recommendations. The revised definitions are shown at Annex A.
- 2.6 Where control is assessed at the lowest level, ("Uncontrolled"), follow up work will be undertaken within six months.
- 2.7 This report details work completed since the last report to Members. The format of the annexes is as follows: -
 - Annex A Definition of audit opinions and recommendation priorities
 - Annex B Schedule of completed audit work showing the audit opinion provided and Directorates covered
 - Annex C Summary information on completed audits
- 2.8 In addition to the work set out on the following annexes, Internal Audit has also responded to requests to provide advice on control issues to managers.
- 3. Risk Management, Financial and Legal implications
- 3.1 There are no risk management, financial or legal implications arising from this report.

4. Recommendations

4.1 Members are asked to note the outcome of Internal Audit's work.

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Background papers

None.

DEFINITIONS OF AUDIT OPINIONS

Opinion	Risk Based	Compliance	Value for Money
Good	Effective controls are in place to mitigate risks	Key controls exist and	Objectives are being achieved
	reviewed as part of the audit, maximising the	compliance is consistent	efficiently, effectively and
	likelihood of achieving service objectives and value	and effective.	economically.
	for money and protecting the Authority against loss.		
Satisfactory	Key controls exist to mitigate the risks reviewed as	Key controls exist but	Objectives are largely being
	part of the audit effectively. However, instances of	there may be some	achieved efficiently, effectively
	failure to comply with the control process were	inconsistency in	and economically, but areas for
	identified and there are opportunities to strengthen	compliance.	further improvement.
	the control system and/or improve value for money.		
Insufficient	Controls are in place to mitigate identified risks and	Key controls exist but they	Objectives are not being
	they are complied with to varying degrees.	are not applied, or	achieved through an appropriate
	However, there are one or more gaps in the control	significant evidence they	balance of economy, efficiency
	process that leave the system exposed to significant	are not applied	and effectiveness. Value for
	residual risk. Action is required to mitigate material	consistently and	Money is could be significantly
	risks.	effectively	improved.
Uncontrolled	Controls are considered to be insufficient to	Failure to comply with	Objectives are not being
	effectively control at least one of the risks reviewed	large numbers of key	achieved economically,
	as part of the audit. Remedial mitigating action is	controls across a high	effectively and efficiently.
	required. There is also a need to improve	proportion of the risks	
	compliance with existing controls and errors and	reviewed.	
	omissions have been detected. Failure to improve		
	controls could have a significant impact on service		
	delivery, or lead to material financial loss or		
	embarrassment to the Authority.		

DEFINITIONS OF RECOMMENDATION PRIORITIES

High

The finding highlights a fundamental weakness in the system that puts the Council at risk. Management should prioritise action to address this issue.

Medium

The finding identified a weakness that leaves the system open to risk. Management should ensure action is taken to address this issue within a reasonable timeframe.

Low

The finding highlights an opportunity to enhance the system in order to increase the efficiency or effectiveness of the control environment. Management should address the issue as resources allow.

Directorate →	Opinion	Authority Wide	Children and Adults	Regeneration Community and Culture	Business Support Department
Bar Stock Control – value for money	1			I	
Concessionary fares	S			S	S
Contact Point	G		G		G
Corn Exchange – Financial procedures	U			U	
Corporate Governance	S	S			
Fraud and Corruption Prevention arrangements	I	I			
Council Plan Monitoring	S	S			
Council Tax	G				G
Financial control self-assessment in primary schools (tranche 3)	•		•		
Financial control self-assessment in secondary schools	•		•		
Housing Benefits	S				S
Housing Repairs Contract Management	I				I
Housing Rents	I				I
NNDR	G				GI
Rainham Mark Grammar School – financial controls Banking, Petty cash and Taxation	G		G		
Financial management and Payroll	S		S		
Purchasing, Income and Asset & information management	I		I		
Risk Management	S	S			
Security of social care records	U		U		
Social care case recording	I		1		
Asset Management at Central & Brook Theatres	I			I	

Key:

G = Good, S = Satisfactory, I = Insufficient, U = Uncontrolled

• Work carried out but no opinion provided in that area

Audit: Bar Stock Control Opinion: Insufficient

Medway Council operates a number of bars across its leisure and culture sites. Differences have previously been identified at three locations in approach to stock control. The objective of this audit was to identify whether savings and efficiencies could be made through improving procurement practices, stock rotation and control.

The audit reviewed bar stock control arrangements at the Corn Exchange, Central and Brook Theatres, the Stirling Centre and Deangate Ridge.

Main Findings	Main Risk	Main Recommendations	Management Response
The Leisure Centres have now combined their purchasing power by having common suppliers, who can provide a better and cheaper service. Potential savings are available if there were a similar review at the Theatres.	Theatre bar stock purchases may not be value for money.	One High and one medium priority recommendation identified improvements to the stock audit process. Eight other medium priority recommendations were made to address the following issues	Theatres management agreed all recommendations. Leisure management did not agree to one medium priority recommendation as they felt the income and expenditure budget gives an overall gross margin target.
The stock is well looked after at all venues and physical security of the stock is appropriate at all sites except Deangate Ridge, where the CCTV system should be reinstated. Although there are monthly stock checks at each site these do not provide all the information management need as the external stock valuer does not receive all invoices and delivery notes. At the Brook Theatre this is made worse by sporadic banking of vending machine income which creates month on month reported surpluses / losses of several	Theft may not be deterred. Theft or high wastage may not be identified.	 issues: Two recommendations to improve value for money achieved in purchasing. Four recommendations to increase gross margins. One recommendation to improve stock range / turnover. One recommendation to deter theft at one site. 	Work to implement all recommendations will start by October 2010 but liaison with the theatres benchmarking group may not be complete until April 2011. Audit comment: Without calculation of the gross margin target as a percentage it is difficult to know if the sales price for each line has been set appropriately.

Main Findings	Main Risk	Main Recommendations	Management Response
hundred pounds. The stock turnover is significantly better at Deangate Ridge than the other venues, but it is not possible to identify definite improvements without target turnover ratios that take into account the special requirements of each site. Each site has a stock range that is tailored to its needs. The Corn Exchange has the widest range as each event is unique needs a different range of stock.	Investment in stock may not be optimised.		
Each site has an overall income target that has not been translated into a gross margin % target so set prices on an item by item basis. They take account of the local competition from pubs but are unable to monitor if the overall targets for the venue are being achieved. Additionally, sales prices at Theatres are not raised in line with costs.	Gross profit margins may be too low to achieve the income targets.		

Audit: Concessionary fares Opinion: Satisfactory

The Concessionary Bus Travel Act 2007 amended the statutory responsibility placed on local authorities to provide travel concessions to people aged 60 and above and those with certain disabilities, most notably to enable free travel anywhere in England between certain hours and changing local authorities' responsibility for reimbursing operators for journey costs from those incurred against passes it has issued to all journeys made by pass holders beginning in an authority's area. Medway has approximately 37,000 'older persons' passes in circulation, plus around 120 'companion' passes (which are issued on payment of a nominal fee). In addition, Medway also offers half-price bus fares to students in full time education, on payment of a nominal fee – there are currently approximately 1,300 'young persons' passes.

Administration of the concessionary fares schemes and reimbursements to operators totalled just over £3.9 million in 2009/10. Some of the cost of the national 'older persons' scheme is offset by various funding streams from central government, but the 'young persons' scheme is an entirely discretionary activity so Medway bears the cost. Income from issue of 'young persons', 'companion' and replacement passes totalled £15,082 in 2009/10.

Three risks relating to Concessionary Fares were examined:

- Passes may be issued to persons who do not meet the qualifying criteria;
- Income due on issue of young persons, companion or replacement passes may not be received;
- Passes may be used by persons who do not meet the qualifying criteria.

(It was also intended to review a fourth risk, that reimbursement of operators' costs may not reflect accurately the cost of journeys commenced in Medway using older/disabled persons' passes or half the cost of journeys by holders of student passes. However, both schemes are administered by an external consultant and delays were encountered arranging a visit to evaluate their procedures – it is now proposed to conduct a separate audit during 2010/11.)

Main Findings	Main Risk	Main Recommendations	Management Response
Overall, appropriate controls to		5 medium priority	Three of the medium priority
mitigate the risks identified were		recommendations, relating to:	recommendations were accepted
found to be in place and operating		 retaining evidence of 	by management, and will be
effectively.		application and proof of	implemented by the end of July
However, a number of relatively		eligibility;	2010.
minor anomalies were identified:		 retaining evidence of 	The recommendation relating to
 No application form could be 	The Council may incur costs for	payment with applications	banking income directly was not
located for 1 of a sample of 20	journeys made by people who are	incurring a charge;	accepted, on the grounds that the
orders for new 'older persons'	not eligible for older or disabled	 investigating the remaining 	amounts involved are small and
passes and no proof of eligibility	persons' passes.	NFI matches and ensuring data	the risk of loss is outweighed by
had been retained for 1 of the 5		from similar exercises in future	potentially needing to process

Main Findings M	Main Risk	Main Recommendations	Management Response
disabled applicants selected. No receipts could be located for 3 of a sample of 20 (apparently) chargeable card issues selected. Although 70 'actual' matches resulting from the NFI exercise had been notified to the Finance Support Manager on 2.7.09, 22 of these had not been investigated as at 7.6.10. Cheques received by cashiers for 'young persons' passes are forwarded to the Student Services Operations Team with the application and subsequently returned to the cashiers for receipting and banking. No reconciliation carried out	ncome due to the Council may not have been received and/or recorded accurately. Passes held by people who are no onger eligible may continue to be used, potentially incurring additional costs to the Council. Income not recorded or banked promptly. Payment may not be received for all passes issued.	is acted upon promptly; receipting and banking income received directly by cashiers; reconciling the total of 'young persons' passes issued against income received by cashiers. An additional 5 low priority recommendations also made to address less significant issues identified.	refunds if applicants are found to be ineligible. The recommendation that Student services should reconcile 'young persons' passes issued against income received was rejected on the grounds that Transport Procurement hold the budget. Although this fails to address the risk identified, the amount of income per pass is not significant.

Audit: Contact Point Opinion: Good

The Department for Children, Schools and Families has introduced a national children's database, ContactPoint. Medway Council is responsible for the administration of the scheme in its area. The DCSF have specified organisational accreditation criteria to ensure that the use of data held on the ContactPoint database is properly controlled and kept secure. As part of the accreditation process, Medway Council's Audit Services Manager needs to provide the Chief Executive with assurance that management controls in relation to ContactPoint are effective.

The audit was completed prior to the announcement by the Coalition Government that ContactPoint database was to be cancelled.

Main Findings	Main Risk	Main Recommendations	Management Response
The DCSF's stringent ICT security requirements are laid out in the "Partner, Workstation and Infrastructure Security" document. The Authority's ICT security policies ensure compliance with the technical requirements in its operation of ContactPoint. The Authority has processes in place to ensure users take responsibility for their use of the system and to allow practitioners to access records when away from the office. A small enhancement has been identified in the token management process. It is in some children's or their parent(s)' interest to have some of their details "shielded" on ContactPoint. Appropriate procedures have been developed for these records.	Tokens missing from storage may not be identified.	Two medium priority recommendations were made to address the issues raised: • Periodic stocktakes of ContactPoint tokens. • Capturing data to demonstrate quantifiable benefits for children (e.g. children helped back into education or faster delivery of service(s) to children).	Management agreed to implement both recommendations by the end of September 2010.

Main Findings	Main Risk	Main Recommendations	Management Response
The ContactPoint system includes			
a good set of reporting tools.			
Medway Council uses these			
effectively in order to identify and			
correct inaccurate data. Currently			
there is no data transfer from			
Medway Council into			
ContactPoint. Work is underway to ensure the integrity of this data			
when it is transferred.			
when it is transferred.			
The Authority is completing the			
initial baseline survey in			
accordance with the DCSF			
guidelines. This will enable it to			
gain a good understanding of the			
benefits ContactPoint is providing	The Authority may not be able to		
practitioners and how practitioners	demonstrate the positive impact		
feel the system is benefiting	ContactPoint is having on		
children. Capturing data on help provided to individual children	children's lives.		
could help to demonstrate the			
benefits of the system.			

Opinion:

Uncontrolled

Audit: Corn Exchange – Financial procedures

The Corn Exchange is a historic venue in the heart of Rochester, being available for various uses including conferences, civil marriages and social events. The venue offers bar and catering facilities and its expenditure and income budgets for 2009/10 are £397,366 and £315,485 respectively.

Management of the venue became the responsibility of the Head of Festivals, Arts and Theatres in autumn 2008. Revised operating procedures, aligned with those used in theatres, were implemented at the site during October 2009, management stating that this had taken longer than anticipated due to staffing, restructuring and financial issues/arrangements that were only finalised in September 2009. Audit testing was based on transactions performed during the period prior to implementation of these revised procedures, so findings do not necessarily reflect the current situation.

Four risks relating to compliance with the Medway Council financial rules were examined:

- Budget monitoring may be ineffective;
- Expenditure may be unauthorised, inappropriate or represent poor value for money;
- Income due may not be collected, retained securely or banked promptly;
- Assets may not be managed appropriately.

Main Findings	Main Risk	Main Recommendations	Management Response
Budget monitoring spreadsheets		12 high priority recommendations,	Management advised that the
were completed monthly, but		relating primarily to:	majority of actions recommended,
coding errors had not been		 raising Webreq or 	or an appropriate alternative, had
corrected promptly, purchase		purchase orders immediately	been fully or partially implemented
orders were raised retrospectively	 forecast expenditure and 	goods are ordered;	by the time the final report was
and the local income record	income may be inaccurate;	 retaining evidence of 	issued; 7 outstanding actions will
reflected only payments received		checks against delivery notes	be implemented by the end of
rather than expected income.		and orders (where applicable)	September 2010 at the latest.
Webreq orders were raised		prior to approving invoices for	However, 2 recommendations
retrospectively and official orders		payment;	were not accepted, these relating
were not used for other	 supplied goods/services 	 confirming accuracy of 	to:
purchases. Invoices were	may not be appropriate and/or	fees charged, with formal	 the budget manager's failure to
endorsed to indicate that goods	in accordance with ordered	approval of bookings at	formally accept the budget
were received and prices correct,	items and prices, or be for	reduced rates/or no charge;	allocated, due to reservations
but delivery notes were not	business use;	 ensuring that daily income 	about its achievability;
retained consistently.		is recorded accurately, clearly	 income received not being

Main Findings	Main Risk	Main Recommendations	Management Response
Booking forms and local records		and not combined with theatre	collected directly from the site
for room hire did not capture	 all income due may not be 	income;	by the cash collection
sufficient details (eg day, time and	received;	 ensuring that daily takings 	contractor.
duration of function) to confirm	 charges for room hire may 	are banked intact, collected by	
that charges correct. Duties	be inaccurate;	CSS directly from the site and	
between billing, income collection	 all income collected may 	coded to the Corn Exchange	
and debt chasing were not	not be accounted for and may	income code;	
separated.	not be banked;	 establishing a threshold for 	
Although arrangements had been		variances to be reported to	
made for income to be collected	 accountability for loss of 	management, with these	
from the venue under the cash	income may not be established	investigated and recorded so	
collection contract, staff had been	and the amount may be in	that trends can be monitored;	
taking income to the Brook	excess of insurer's cash	 issuing sequentially 	
Theatre for collection from that	holding/carrying limits;	numbered receipts for hire	
location, but no handover		income received;	
procedures were in place.		 raising invoices for 	
Cash variances on bar income are		corporate clients via sales	
not monitored for trends and an	 significant banking 	ledger and investigate the	
overall shortage of £967 was	shortages may not be reported	feasibility of using the 'Artifax'	
incurred between April and	and trends not identified;	events booking system to	
September 2009.		invoice private clients;	
The asset register includes items	 loss or theft of equipment 	 introducing procedures for 	
in storage for the Events Team,	may not be identified;	escalating recovery action and	
but items removed/replaced were	 inability to support 	writing off irrecoverable debts,	
not monitored and the register not	insurance claims for any stolen	with action taken to identify	
updated accordingly. Procedures	equipment;	unpaid amounts, recover	
for adding new purchases and		outstanding balances and write	
deleting disposals had not been	 Items recovered by Police 	off any debts considered	
established. Assets had not been	in the event of theft are less	unrecoverable.	
security marked to identify them	likely to be identified as the	An additional 9 medium and 1 low	
as the Council's property.	Council's property.	priority recommendations also	
		made, relating primarily to:	
		 budget monitoring and 	
		forecasting expenditure and	

Main Findings	Main Risk	Main Recommendations	Management Response
		 income; correct identification and recording of VAT on income received; raising invoices for corporate clients promptly after functions; recording and security of assets. 	

Audit: Corporate Governance Opinion: Satisfactory

Corporate governance is a key issue for all local authorities, and impacts on the Annual Governance Statement. In view of this, Internal Audit carries out an annual review of the extent to which the Council's Constitution, political and management structure and decision-making processes comply with the requirements of the CIPFA/SOLACE 'Delivering Good Governance in Local Government' framework.

The objective of this audit was to provide an opinion for 2009/10 on Medway Council's compliance with the 'best practice requirements' of the CIPFA/SOLACE framework.

Main Findings	Main Risk	Main Recommendations	Management Response
In general, Medway's Constitution,		Two medium priority	Management agreed to implement
political and management		recommendations made, these	both recommendations by the end
structure and decision-making		relating to providing:	of September 2010.
processes continue to address the		 the Standards Committee with 	
requirements of the		periodic updates on progress	
CIPFA/SOLACE framework and		on local investigations into	
demonstrate the Council's		complaints of breaches of the	
commitment to openness and		member code of conduct and	
transparency.		reporting the outcomes of	
A Local Area Agreement is in		investigations as quickly as	
A Local Area Agreement is in		possible.	
place, setting out targets agreed by government to improve the		training on the role and	
quality of life for all Medway		responsibilities of audit	
residents. This will be delivered		committees to be provided to two current Audit Committee	
by the Local Strategic Partnership,		members who have not	
partnership governance		received it previously and	
arrangements having been		potential substitutes from the	
approved by the LSP Board.		Labour and Lib Dem groups.	
, in the second		Laboar and Lib Born groups.	
Codes of conduct for both	The Standards Committee may be		
Members and employees form	perceived as failing to discharge		
part of the Constitution. However,	its role effectively.		
progress reports on, and			
outcomes of, local investigations			

Main Findings	Main Risk	Main Recommendations	Management Response
into complaints of potential breaches of the member code of conduct have not been reported to the Standards Committee promptly. This delay is due to the time taken for the investigation to be completed.			
As the new chairman had not attended the training provided to audit committee members, he was provided with a high-level briefing on the role and responsibilities of the committee and chairmanship. In addition, as only one member of the Labour and LibDem groups have received training they do not have any members qualified to act as substitutes, but it is noted that none were required during 2009/10.	The Audit Committee may be unable to fulfil its role effectively.		
Member training needs are determined by the Member Development Advisory Group and through the 1:1 process.			

Opinion:

Insufficient

Audit: Prevention of fraud and corruption

Prevention of fraud and corruption forms an intrinsic component of corporate governance, and thus impacts on local authorities' annual governance statement – as a result, Internal Audit carries out an annual review of the Council's counter fraud and corruption arrangements. Fraud can be defined as "the intentional distortion of financial statements or other records ..., carried out to conceal the misappropriation of assets (or otherwise) for gain" and corruption as "the offering, giving, soliciting or acceptance of an inducement or reward which may influence the action of any person".

The audit was based on relevant sections of the Audit Commission's Key Lines of Enquiry (KLoE) for demonstrating a strong ethical framework and culture and effective counter fraud and corruption arrangements. Two key risks were examined:

- The Council may fail to take sufficient measures to promote a strong ethical framework and culture;
- The Council may fail to maintain effective arrangements to counter the risk of fraud and corruption.

Main Findings	Main Risk	Main Recommendations	Management Response
Many of the facets of an ethical framework are in place, but the Council fails to meet several of the KLoE expectations, in particular: • no declarations of employee interests held for the two directorates, only two for BSD; • the 2009 register of gifts and hospitality for one directorate was not reviewed by the director; • registers of gifts and hospitality indicate that the general culture continues to be acceptance of gifts on the grounds that 'refusal would offend' and hospitality as considered necessary to 'maintain relationship with supplier or contractor'.	The Council may be unable to demonstrate that a strong ethical culture exists - even where gifts accepted are donated to the mayor's charity the current/ potential supplier/contractor making the gift will not be aware of this, so their perception remains unchanged.	 2 high priority recommendations, relating to: reviewing, and revising if necessary, current guidance on declarations of employee business interests and acceptance of gifts/ hospitality; developing appropriate procedures to ensure that the Council can comply with money laundering and terrorist financing legislation. An additional 2 medium priority recommendations also made, relating primarily to: advising partners in the Local Strategic Partnership that they are expected to comply with Medway's anti-fraud and corruption policy; ensuring that application forms 	Management advised that the majority of actions recommended, or an appropriate alternative, will be implemented by the end of September 2010 at the latest.

Main Findings	Main Risk	Main Recommendations	Management Response
Many of the arrangements		for benefits and housing and	
expected to counter the risk of		tenancy agreements contain a	
fraud and corruption are also in		fair processing notice that is	
place, but the Council is unable to		compliant with Audit	
demonstrate that it meets a		Commission guidance.	
number of them, primarily:	The Council is unable to		
 the term 'partner' does not 	demonstrate that its counter fraud		
appear in the anti-fraud and	and corruption arrangements		
corruption policy and there is no	extend to, and include,		
reference to the words 'fraud' or	partnerships, as expected by the		
'corruption' in the governance	KLoE. Partners may not share		
arrangements for the Local	the Council's expectations.		
Strategic Partnership;			
 notification to the public that 	Members of the public may be		
their personal data may be	unaware that their personal data		
shared to prevent/detect fraud is	may be shared for the purpose of		
not prominent on the Medway	preventing and detecting fraud,		
website and is not mentioned on	with potential claims of breach of		
several of the Council's	data protection legislation.		
application documents;			
 the Council's anti-fraud and 	Failure to comply with money		
corruption policy makes no	laundering and terrorist financing		
reference to money laundering	legislation, leading to potential		
and terrorist financing and there	litigation and/or adverse publicity.		
is a lack of clarity over who is			
the nominated Money			
Laundering Reporting Officer.			

Audit: Council Plan Monitoring Opinion: Satisfactory

The Council Plan 2009-12 is the Authority's high level, strategic business plan that sets out the Council's priorities, outcomes and key actions over a three-year period. It forms an essential part of the Council's performance management framework, setting out the outcomes against which progress will be regularly measured over the coming years.

This audit examined the accuracy of five Council Plan performance measures. The indicators and individual opinions are shown below:

NI 67	Child protection reviews	Good
NI 88	Percentage of schools providing access to extended services	Insufficient
NI 135	Carers receiving needs assessment or review and specific carer's service, or	Satisfactory
	advice and information (Adult social care)	-
NI 157	Planning applications completed to timescale	Good
NI 198	Children travelling to school - mode of transport usually used	Good

Two of these indicators (NI 67 and NI 157) are reported monthly. Three indicators (NI 88, NI 135 and NI 198) are annual indicators.

Main Findings	Main Risk	Main Recommendations	Management Response
There are systems in place to			
capture and ensure the quality of			
data for each indicator.			
The information recorded in the Covalent performance management system was accurate for four of the indicators. NI 88 is an annual indicator, but ongoing performance is reported monthly. Records had not been retained to support the indicators reported each month.	The Council's performance may not be understood properly. For NI 88, this risk has minimal impact for the statutory annual reporting, but is more significant monthly progress monitoring.		

Audit: Council Tax Opinion: Good

This is an annual audit, undertaken on behalf of the council's external auditors. The objective of this audit was to provide an opinion on management arrangements to mitigate the risks that:

- Property data may be incomplete, inaccurate or not updated promptly;
- Rates chargeable (ie bandings) may not be billed accurately or in a timely manner;
- All income received may not be accounted for accurately and promptly;
- Arrears may not be calculated accurately or recovered effectively;
- Income due and received may not appear in the main financial records accurately or promptly.

Main Findings	Main Risk	Main Recommendations	Management Response
Access to the system is password protected and restricted to authorised officers only. Arrangements ensure regular liaison with the Valuation Office Agency and the IWorld system is promptly, regularly and accurately updated.		Two recommendations were made, relating to evidencing property inspections and finalising/formalising debt write-off authorisation levels.	Management agreed to and have implemented all the recommendations except one which will need to be the subject of a Diversity Impact Assessment which also requires committee approval. This will be completed by December 2010.
Arrangements ensure consistency of property bandings with the VOA and there is compliance with controls relating to discounts and reductions. Reviews are also regularly undertaken although not always supported by the required documents. IWorld calculates charges to reduce risks of errors. Bills are also dispatched in time.	Management may not always be certain that review visits had actually been made.		
Income collected is easily identified and daily electronic interfacing between Radius, IWorld and Integra ensure prompt			

Main Findings	Main Risk	Main Recommendations	Management Response
allocation to the correct account and promptly reflected in the Council's financial records. Regular reconciliations of the key systems are undertaken and items held in suspense checked and clearly weekly.			
Accounts in arrears are regularly extracted from the system and recovery action is promptly undertaken. The current corporate debt policy is, however, only in draft and does not specify the officer responsible for approving arrears to be written off or the authorisation process.	Officers may fail to comply with senior management instructions due to lack of knowledge on how to deal with writing off unrecoverable debts.		

Audit: Financial control self-assessment in primary schools (tranche 3) Opinion: n/a

Under the School Standards and Framework Act 1998, management of Individual Schools Budgets is delegated to schools' governing bodies, but Medway Council's Chief Finance Officer (CFO) retains a statutory duty to ensure the adequacy of financial control over this delegated funding.

In line with the national requirement for schools to achieve the Financial Management Standard in Schools (FMSiS), Medway's non-secondary schools have been split into three tranches, based on the size of delegated budgets, the third of these consisting of 17 primary, junior and infant schools which were scheduled to meet FMSiS by 31st March 2010.

The CFO is required to sign a declaration on the annual Section 52 outturn statement to the effect that all applicable schools either meet the requirements of FMSiS or are making satisfactory progress towards meeting the standard. It was anticipated that the assurance required would be received through schools either gaining FMSiS accreditation through one of the external assessors approved by the DCSF or opting for the 'light touch' assessment approach provided by LA Finance staff.

To support their achievement of FMSiS the tranche 3 schools were required to complete modules 1-8 of the FCSA questionnaire – which is designed to provide supporting evidence for section 5.7 of the FMSiS assessment - on a phased basis and requested to submit these to Internal Audit between May 2009 and February 2010. However, although issue of the audit report was delayed until mid-June to allow schools more time, completed questionnaires have been received from only 10 of them, with another school having not yet submitted the final two modules.

We understand that only one of the schools has engaged a DCSF-accredited external assessor, the remainder opting for the 'light touch' approach. The latter requires schools to submit their FMSiS applications and supporting evidence to Finance, with Internal Audit reviewing the FCSA questionnaires received and providing feedback to Finance staff to contribute towards their 'light touch' FMSiS assessment where appropriate. No control weaknesses that would individually prevent schools from meeting the FMSiS standard were identified, but it should be emphasised that schools have not been visited to verify the accuracy of their responses

There is, however, some concern that six schools in this group (35%) do not appear to have yet completed all the necessary steps to provide evidence that they meet FMSiS, which they should have achieved by the end of March 2010.

Audit: Financial control self-assessment in secondary schools Opinion: n/a

Under the School Standards and Framework Act 1998, management of Individual Schools Budgets is delegated to schools' governing bodies, but Medway Council's Chief Finance Officer (CFO) retains a statutory duty to ensure the adequacy of financial control over this delegated funding.

In line with the national requirement for schools to achieve the Financial Management Standard in Schools (FMSiS), all secondary schools were scheduled to meet FMSiS by 31st March 2007. On the basis that FMSiS accreditation needs to be renewed every three years, it was anticipated that Medway's schools would need to apply for re-accreditation in 2010 - however, we are aware that only six of them met the initial target so the remainder are not due to re-apply this year.

The CFO is required to sign a declaration on the annual Section 52 outturn statement to the effect that all applicable schools either meet the requirements of FMSiS or are making satisfactory progress towards meeting the standard. It was anticipated that the assurance required would be received through schools either gaining FMSiS accreditation through one of the external assessors approved by the DCSF or opting for the 'light touch' assessment approach provided by LA Finance staff.

Regardless of whether FMSiS re-assessment is due, the 17 secondary schools were required to complete the eight modules of the FCSA questionnaire – which is designed to provide supporting evidence for section 5.7 of the FMSiS assessment - on a phased basis and requested to submit these to Internal Audit between May 2009 and February 2010. However, although issue of this report has been delayed to allow schools more time, completed questionnaires have been received from only six of them, though a further two schools submitted only three of the eight modules.

We have not been advised as to how many secondary schools (requiring initial or re-assessment) have opted for the 'light touch' approach rather than engaging a DCSF-accredited external assessor. The former requires schools to submit their FMSiS applications and supporting evidence to Finance, with Internal Audit reviewing the related FCSA questionnaire and providing feedback to contribute towards the overall assessment. Regardless of this, we have reviewed the FCSA questionnaires received and provided feedback to Finance staff to contribute towards any 'light touch' assessment required. No control weaknesses that would individually prevent schools from meeting the FMSiS standard were identified, but it should be emphasised that schools have not been visited to verify the accuracy of their responses.

We are, however, concerned that 65% of Medway's secondary schools failed to submit completed FCSA questionnaires for all eight modules.

Audit: Housing benefits Opinion: Satisfactory

The external auditors have a statutory duty to examine the Council's key financial systems annually and, to assist in this process, Internal Audit has been asked to carry out an audit of key controls within these systems. Benefits payments totalling £104.6 million were processed in 2009/2010.

Five risks relating to benefits payments were examined:

- · Claims for benefits may not be valid and/or assessed promptly;
- Benefits payments may not be calculated or paid accurately, to the correct recipient;
- · Change of circumstances notifications may not be actioned accurately and/or promptly;
- Overpayments may not be identified, or may not be recovered in an appropriate manner;
- Benefits payments may not appear in the main financial records accurately or promptly.

Main Findings	Main Risk	Main Recommendations	Management Response
Main Findings Appropriate controls to minimise risks were found to be in place and, generally, operating effectively. However, the following issues were identified: No follow up action had been taken for two of a sample of 10 aged debts and no recent action had been taken on a further five;	Main Risk Benefit overpayments may not be recovered.	Main Recommendations One high priority recommendation, relating to improving recovery action on overpayments. An additional three medium priority recommendations also made, relating to: accurately calculating performance against target for claims checked;	Management Response All actions recommended, or an appropriate alternative, accepted by management for immediate implementation.
 The proportion of new claims and changes of circumstance checked to January 2010 was above the target specified, but was being calculated against the population at November; No Interim Award reports 	Performance against target is not reflected accurately and insufficient claims may be checked.	 checking claims subject to interim awards at least monthly identifying overpayments where recovery action proving ineffective in a timely manner and taking write-off action promptly. 	
produced between April and October 2009; 3 debts apparently recommended for write-off over a year ago not yet actioned,	Potential overpayments due to long-running interim awards. Benefit write-off levels understated as there is very little		

Main Findings	Main Risk	Main Recommendations	Management Response
some long-standing	chance of recovering such		
overpayments with no recent	overpayments.		
recovery action.			

Opinion:

Insufficient

Audit: Housing Repairs Contract Management

All the Authority's procurement is subject to an overall duty to secure value for money but the council's financial and contract rules set out specific operational requirements to ensure goods, services and works are procured at competitive rates; and applied arrangements protect the council's interests. These requirements vary according to the values involved but basically require that at least 3 quotations are obtained for all purchases over £15,000; and over £100,000 a formal tendering process, or alternative means of procurement set out in the contract rules, is applied. An audit of housing procurement was carried out in 2007/08, our overall opinion being that control was unsatisfactory.

Four risks were reviewed to determine the effectiveness of controls:

- Value for money may not being obtained for works, services and goods procured.
- Works, goods and services may not be good quality.
- Works, services and goods may not be completed on time.
- Budget monitoring may be ineffective.

Main Findings	Main Risk	Main Recommendations	Management Response
The procurement process was		11 medium priority	Housing have implemented
followed and an experienced		recommendations were made,	changes as part of their
project manager was recruited in		these relating to;	restructure programme and
2009/10 to ensure that value for			because of this 4 out of the 11
money is obtained for the works,		Standardising tender	recommendations were
services and goods procured for		procedures.	implemented prior to the issue of
the Decent Homes Standard (capital works-planned).		VFM process to be followed for work that Magra connect	the draft report and 1 of these actions need to be further
(Capital Works-planned).		for work that Mears cannot	strengthened which management
Mears are the main contractor for	The Authority cannot demonstrate	perform. • Informal risk assessment	have agreed to do by 30 th April
reactive repairs but they cannot	_	should be carried out at the	2010.
carry out all the work. A list of	The state of the s	start of the procurement	
specialist contractors is	work.	process, between £15,000	Recommendations to mitigate the
maintained for these jobs but no		and £100,000.	remaining risks were agreed and
formal process was followed in		 Works done by specialist 	will be implemented by June
putting this list together.		contractors should be	2010.
Orders for all works are reised as	Variation and are may not be	subject to quality inspection	
Orders for all works are raised on	Variation orders may not be	prior to payment of	
Academy at an agreed price, but	authorised appropriately.	invoices.	

Main Findings	Main Risk	Main Recommendations	Management Response
are subject to variation orders arising from site discoveries. Testing showed that 5 out of 20 variation orders were not authorised appropriately. Failed work for the Decent Homes Standard (capital works-planned) can be identified and feedback of work is obtained from the tenants. The defects period ensures work, goods and services are good quality and problems will be raised at the contract meeting. The effectiveness of this process was not tested as the contract had only been let. For the HRA capital works programme there are good procedures in place to identify failed repairs and customer satisfaction surveys identify concerns that customers have but these are not used for works done by specialist contractors. Although the results to the customer satisfaction surveys feed in to the monthly performance matters, we identified concerns that significant numbers of customers have raised (e.g. arranging/keeping appointments, rudeness, failure to clean up after jobs) but there was	Dissatisfied customers/tenants. There is no assurance that work done by specialist contractors is to a satisfactory standard.	 Reflecting concerns that tenants have raised in the minutes of meeting. Work completed by specialist contractors to be subject to quality control inspection and concerns to be reported back to the specialist contractor. The list of outstanding jobs should be reduced. Overspends should be justified as part of the monthly budget monitoring process. Monitoring of variances between estimate and actual price of work. 	

Main Findings	Main Risk	Main Recommendations	Management Response
no evidence that these were			
raised with the contractor.			
For the Decent Homes Standard (Capital works-planned) Mears are paid for the total work and not the days taken for the job to be completed, work is planned for 9 months giving a contingency of 2 months. There is however monitoring of the completion days and concerns can be raised in the customer satisfaction forms.			
For the HRA capital works programme target completion times are specified for each job but there have been significant numbers of outstanding jobs (i.e. 1860 outstanding jobs on 29/06/09). Management should be commended on the work done to reduce this to 93 by the end of November 2009 but we are concerned that since then the number of outstanding jobs had risen to 273 by the end of January 2010. Tenants may face unreasonable delays in the completion of repairs.	The council do not know how long tenants are waiting to complete non-urgent jobs and may not be meeting its obligations to tenants. Housing not providing an effective or efficient service to tenants.		
There is continuous monitoring of the capital works and the PM highlight report(s) includes a			

Main Findings	Main Risk	Main Recommendations	Management Response
section dedicated to finance.			
Weekly budget monitoring spreadsheets were introduced for the HRA capital works and action has been taken for significant overspends on void properties. A number of overspends have been identified for sheltered housing without explanation other than the works are reactive. Additionally, variances between estimates and actual price of work are not monitored.	Overspends may not be justified. Costs of jobs may not be controlled.		

Opinion:

Insufficient

Audit: Housing Rents

This is an annual audit, undertaken on behalf of the council's external auditors, to provide an opinion on arrangements controlling the administration, levying and collection of housing rents. The last audit of Housing Rents was carried out in 2008/09, our overall opinion being that control was "Satisfactory".

The objective of this audit was to provide an opinion on controls to manage the risks that:

- Weekly charges and system parameters on Academy may not be correct
- Debt may not be updated correctly and notified to the tenants
- Income may not be promptly and accurately accounted for
- Arrears may not be identified and pursued.

Main Eindings	Main Risk	Main Basammandations	Managament Bashanas
Main Findings	Wain Risk	Main Recommendations	Management Response
There are generally sound		2 high priority recommendations	All recommendations, were
controls over the set up of		were made, these relating to:	accepted, with a completion date
recurring charges and system		 Independent verification 	of June 2010 at the latest (with the
parameters on the Academy	Errors in rent or service account	checks of start and termination	exception of review of Academy
system, but there are lapses in	charges may not be identified.	dates on Academy to source	user profiles due to current
some of the checking processes		documents.	restructuring and will start with
that occurred when a key post	Staff may have inappropriate	 Production of write -off lists, 	housing repairs authorisation
became vacant. The system is	access to the Housing system	independent verification of	limits (which are in a test phase on
also exposed to risks arising from	(Academy).	system input.	a new Academy module) and will
weaknesses in access controls.			therefore be ongoing.
		8 medium priority	
Tenant rent accounts are		recommendations were made,	
automatically updated with regular		these relating to;	
charges every two weeks. Other		 Independent review of charges 	
adjustments are authorised		loaded on Academy.	
appropriately and subject to		Review of Academy access	
independent verification.		rights.	
Appropriate information is sent to		Improving Supporting People	
tenants.		and Refund reconciliations.	
		 Pursuit of former tenants' 	
Automatic processes ensure		arrears, sub account and	
credits are applied correctly to		garage debt.	
tenant accounts is current and		9	

Main Findings	Main Risk	Main Recommendations	Management Response
Main Findings correct. Where necessary refunds are issued after appropriate management authorisation. Each of these processes is subject to reconciliation by the Housing Finance Officer and review by the Neighbourhood Housing & Tenancy Service	Main Risk	Main Recommendations Management review of suppressed arrears actions.	Management Response
Manager. Whilst cash receipt and Housing Benefit reconciliations had been completed regularly, the Supporting People income reconciliation was infrequent and the refund reconciliation contained an error. Neither is in a format that facilitates management review.	Errors may not be identified.		
There are appropriate arrangements for the pursuit of debt, with automated reminders of overdue debt being sent periodically to tenants and each Neighbourhood Housing Officer having responsibility for debt on their patch. They are aided in targeting recovery action by regular reports on debt. Action taken is subject to appropriate management review.			
Although the system allows suppression of automatic reminders; management have not	Suppressed actions and relevant trends may not be identified		

Main Findings	Main Risk	Main Recommendations	Management Response
reviewed the use of this facility consistently this year.			
• • •	Jnrecoverable debt may not be dentified.		

Audit: NNDR Opinion: Good

This is an annual audit, undertaken on behalf of the council's external auditors. The objective of this audit was to provide an opinion on management arrangements to mitigate the risks that:

- Property data may be incomplete, inaccurate or not updated promptly;
- Rates chargeable may not be billed accurately or in a timely manner;
- All income received may not be accounted for accurately and promptly;
- Arrears may not be calculated accurately or recovered effectively;
- Income due and received may not appear in the main financial records accurately or promptly.

Main Findings	Main Risk	Main Recommendations	Management Response
Access to the system is password protected and restricted to authorised officers only. Arrangements ensure regular liaison with the Valuation Office Agency and the IWorld system is promptly, regularly and accurately updated.		One low priority recommendation made regarding validating eligibility for discounts.	Management have agreed to implement all recommendations by June 2010.
Controls relating to empty property discounts and relief for small businesses (SBR) are in place but not always complied with. No review of continued eligibility for SBR has been undertaken, as there has been no obligation to do so since 2007. IWorld ascertains accuracy of the charges and annual bills were also found to be dispatched in time.	Some commercial properties may have been billed incorrectly or receiving the discount/SBR in error.		
Income collected is easily identified and daily electronic interfacing between Radius,			

Main Findings	Main Risk	Main Recommendations	Management Response
IWorld and Integra ensures prompt allocation to the correct account and the Council's financial records. Regular reconciliations of these systems are undertaken and items held in suspense checked and clearly weekly.			
Accounts in arrears are regularly extracted from the system and recovery action is promptly undertaken – with additional focus on higher valued arrears.			

Audit: Rainham Mark Grammar School – financial controls Opinions: Separate opinions given for each of the 8 FCSA modules:

Good Banking, Petty cash and Taxation

Satisfactory Financial management and Payroll

Insufficient Purchasing, Income, Asset & information management

Under the School Standards and Framework Act 1998, management of Individual Schools Budgets is delegated to schools' governing bodies, but Medway Council's Chief Finance Officer (CFO) retains a statutory duty to ensure the adequacy of financial control over this delegated funding. Medway's Finance Manual for Schools, which is available on the school forums section of the Council's website, sets out the control framework with which schools are expected to comply in order to achieve and demonstrate effective financial control.

The CFO obtains assurance on the effectiveness of financial controls through schools undertaking financial control self-assessment (FCSA), with subsequent internal audit review, but this audit of financial controls was carried out due to a number of apparent concerns over the effectiveness of controls, relating particularly to financial management, payroll and asset management, being identified when the school was last audited in 2007.

Main Findings	Main Risk	Main Recommendations	Management Response
In general, controls are in place and operating effectively, but exceptions identified included: Reports from Medway's financial system are reconciled against the school's own financial records only once a year;	Financial records held by the school and Medway may not agree and variances may remain undetected.	 7 high priority recommendations, relating to: raising purchase orders at the point expenditure is committed; ensuring that evidence of receipt of goods is obtained before passing invoices for payment; 	All recommendations were accepted by school management, with an undertaking to implement all recommended actions. The majority of actions will be completed by the end of Term 6 and the remaining recommendation by December
 Costs of supply teaching and staff training courses are not recorded at the point of commitment; 	The budget may become overspent.	 issuing receipts for letting deposits received; independent verification of Z readings for catering income, 	2010.
 Orders are not consistently raised for goods and services procured and orders covering quotes do not specify description and prices; 	Inaccurate charges may not be identified or challenged.	monitoring sequential production and differences between recorded and banked income; updating the asset register,	
Delivery notes (where retained) rarely show evidence	, ,	verifying its accuracy and maintaining it as current;	

Main Findings	Main Risk	Main Recommendations	Management Response
of deliveries being checked and	received and/or inaccurate	 recording purchase date and 	
are not matched to orders and	charges may be paid.	cost of all assets;	
invoices to support payment;		completing a full check of	
 Specified rates for facilities 	Loss of income through inaccurate	assets on an annual basis.	
hire are not applied to regular	or inappropriate rates being	An additional 4 medium priority	
users and/or 'special	charged.	recommendations, relating to:	
arrangement' clients;		reconciling the school's	
The bookings record is	Charges may not be raised for all	financial records to the	
incomplete, and not checked by	income due.	Council's records monthly;	
an independent person to		committing supply teaching	
confirm all bookings are invoiced		and staff training expenditure	
and at the appropriate rate;		promptly;	
 Receipts are not issued for 	5	 detailing description and prices 	
rental deposits received;	accounted for.	on orders where quotation	
 Z readings for catering income 		obtained;	
are not checked by an		 specifying hire rates for 	
independent person to ensure		facilities in the school's finance	
they are produced sequentially,		manual, or obtaining	
that recorded and banked		management approval for	
income agrees and that		reduced rates.	
differences are identified and			
monitored formally;	Our manchin of accepts assumed by		
The general asset register is	Ownership of assets cannot be		
not up to date, ie obsolete items	proven in the event of an		
are not removed, asset details	insurance claim arising from theft		
and value are not consistently	or fire/flood and it may not be possible to recover the value of		
shown and IT equipment (for which a separate record is held)	items lost or stolen.		
is also included;	1161113 1031 01 3101611.		
The last asset check,	Loss or theft of assets may not be		
performed in December 2009,	identified.		
covered only a very small			
sample of assets.			
שנווויוני טו מששנים.			

Audit: Risk Management Opinion: Satisfactory

Risk management forms an intrinsic component of corporate governance, and thus impacts on local authorities' Annual Governance Statement. In view of this, Internal Audit carries out an annual review of the Council's progress in adopting and embedding a consistent method for the identification, evaluation and recording of risk.

The objective of this audit was to provide an opinion on the effectiveness of controls to minimise the risks that:

- Risks to achieving the objectives of the Community Plan, Council Plan and the Local Area Agreement may not be identified.
- Risks identified may not be recorded and evaluated consistently, or reviewed periodically.
- Risks may not be mitigated effectively.

Main Findings	Main Risk	Main Recommendations	Management Response
Corporate risks continue to be well managed, though the following issues were identified: Risk management training for Members and staff was last provided in February 2008. However, further training for Members is scheduled for June 2010 and training for staff will be arranged in due course. The Business Quality Assurance Manager is currently working with Learning & Development to	Those responsible for risk management may not possess sufficient awareness of the topic.	Five medium priority recommendations were made, these relating to; • reviewing and revising the Local Area Agreement risk log; • reminding report authors that reports to Cabinet on projects and procurement exercises should include actions mitigating risks identified; • producing directorate risk registers for 2010/11, with these reviewed by DMTs;	All recommended actions, or an appropriate alternative, were accepted by management, to be implemented by September 2010.
identify officers that need such training. Risks relating to partnerships are identified in the corporate risk register. At Local Strategic Partnership level, risks relating to partnership working are documented in a LAA risk log, but this has not been updated since November 2008.	Risks relating to partnership working may not be identified and/or managed effectively.	 reporting management of directorate/portfolio specific risks to relevant O&S committees; clarifying whether the mitigating actions recorded in service plans are existing controls or additional actions required. 	

Main Findings	Main Risk	Main Recommendations	Management Response
Potential risks had been identified in all 20 Cabinet reports relating to projects and procurement exercises reviewed, but no mitigating actions were shown in 2 of them.	Risks identified may not be managed effectively.		
However, the position regarding service business risks continues to be less well developed. Improvements have been compromised to some extent by the phased implementation of the new performance management system, which resulted in changes to the way service plans – and risks identified - were recorded. Aspects requiring attention are: Directorate risk registers have not been updated since 2008 and there is also a lack of evidence that risks are being monitored as part of the Assistant Director quarterly reporting process;	Service business risks falling above the tolerance level may not be identified and managed effectively.		
 No information regarding directorate/portfolio specific risks was provided to the relevant O&S committees during the year; It was not clear in the service 	O&S committees are unable to fulfil their role "to scrutinise and review the operation of risk management in the Council" effectively.		
plans reviewed whether the mitigating actions recorded were existing controls or additional	Actions to mitigate service risks may not be in place and additional action(s) required may not be		

Main Findings	Main Risk	Main Recommendations	Management Response
actions required and, if the latter, who is responsible for implementing the actions and the date by which they should be taken. This was also unclear in the AD quarterly reports reviewed.	taken.		

Opinion:

Uncontrolled

Audit: Security of Social Care Case Records

The security of social care case records has been identified as an audit area because of the sensitive nature of such records and the potential impact of their loss or misuse. As there is a parallel audit of content of case records in other areas of Social Care, the Physical Disability and Learning Disability areas of Adult Social Care were chosen to avoid any unnecessary strain on resources. This audit considered the security of computer records, paper files and storage areas of these two client groups with lessons to be learned across the whole of Social Care.

Main Findings	Main Risk	Main Recommendations	Management Response
Access to the CareDirector		Four high and eight medium	Management agreed to implement
system is restricted to staff who		priority recommendations were	all recommendations by the end of
have been CRB checked,		made to address the issues	September 2010.
nominated for CareDirector		raised. The high priority	
training by social care		recommendations were:	
management and subsequently		Review access rights to Care	
undertaken the training. However,	There may be inappropriate	Director to ensure staff have	
CareDirector access profiles give	access to social care case	only the access required to	
wide access to records for all	records.	perform their role.	
Social Care practitioners and		Raising the inadequacies of	
admin staff, including finance.	A	the Care Director audit log with	
The log file does not monitor	Access to Care Director cannot be	the supplier and seeking a full	
which user is accessing a file, only	effectively monitored to detect	trail of activity to be retained.	
that a change has been made.	inappropriate access.	Fitting locks to the archives	•
Previous investigations into unauthorised access have relied		entrance.	
on this information as evidence.		To ask facilities to resolve the	
	There may be incorporate	issues concerning confidential	
In addition, Medway Council still has a legacy system (V98). It has	There may be inappropriate access to historic social care case	waste destruction as a matter	
not been possible to establish the	records.	of urgency.	
number of users.	records.	The medium priority	
Humber of users.		recommendations were:	
The majority of electronic social		Obtain a report of leavers from	
care case records are held on		the payroll system to ensure	
Medway Council's network.		their access have been	
Access to social care files is		removed.	
restricted to social care staff but		Review the business criticality No. and anomal business	
teams can access other team's		of V98 and ensure business	
touris our doods ours touris		critical data is available in a	

Main Findings	Main Risk	Main Recommendations	Management Response
folders. The propriety of this arrangement has not been considered fully. The audit identified inconsistencies in the control of adult social care manual records: • The Physical Disability team retain their live case files securely. • The Learning Disability team's files are kept in lockable (but unlocked) cabinets in the attic at the Lordswood Healthy Living Centre. Health Authority staff, cleaners and maintenance engineers can access. • Archived social care records are retained in an unlocked room in the Gun Wharf basement. The Authority has a clear policy	There may be inappropriate access to social care case records. There may be inappropriate access to Learning Disability client files. There may be inappropriate access or loss of archived manual files.	 controlled format. Requiring staff to agree in writing to abide by the confidentiality policy. Documenting procedures for retention and storage of current manual case files. Locking the cupboards that contain the Learning Disability case files. Reminding Learning Disability staff of the clear desk policy. Improvements to the management of case files due for destruction. Retention of destruction certificates for confidential waste. 	
on retention of documentation. Audit testing showed that of These one third of the manual files and two thirds of the CareDirector records did not have a destruction date entered. Both Learning Disability and Physical Disability teams use confidential waste bins to hold documents prior to destruction. The Health Authority ensures	Files may be retained for longer than needed.		

Main Findings	Main Risk	Main Recommendations	Management Response
Learning Disability confidential			
waste from the Lordswood			
Healthy Living Centre is			
destroyed. Evidence of			
destruction is retained. There is	Confidential client records may		
no equivalent assurance that	not be destroyed appropriately.		
other records have been destroyed.			
destroyed.	Client records may not be		
In addition, there are no standard	destroyed appropriately.		
procedures for closing, archiving	accuração appropriatory.		
and deleting files in CareDirector			
or on social care V: drives.			

Social Care Case Recording Opinion: Insufficient Audit:

The audit examined controls to mitigate the following risks:

- Confusion about the records that should be kept.
- Confusion about who should maintain the records
- Inappropriate or delayed action because records are inadequate.
- Inaccessibility of records to those who need them.
- Poor liaison with external individuals or agencies because records are inadequate.
- Poor compliance with the recording system.

Main Findings Risk1. There were many problems with the functionality and usage of Care Director, the recording system that replaced Raise in October 2009. During the audit ICT were gradually correcting a number of data migration errors and omissions, and there were 246 open gueries with the ICT Helpdesk, many of which were awaiting action from the supplier, Careworks. Initial training had been sketchy and in-house training had not yet been put in place. Risk 2. Systems and procedures

were found to be good in relation to this risk.

Risk 3. The summary information on clients was not as helpful to "receiving" teams as it could have been, and Care Managers were not routinely looking at Care

Main Risk

Risk 1 Unless Care Director is rapidly improved staff may become increasingly resistant to it and it will fail to generate its potential benefits.

Risk 3. "Receiving" Care Managers could fail to pick up Important information on clients.

Risk 4. a) There could be confusion during the gap between official handover of cases and receipt of the paper files in receiving teams.

b) The good will between council and NHS colleagues might fail. Risk 6. Failures in compliance with record keeping requirements may not be discovered.

Main Recommendations Risk 1. Recommended that

consideration should be given at directorate level to attaching greater priority to getting Care Director fully fit for purpose. Risk 3. Specific procedural recommendations were made on: inputting and viewing information

on Care Director; the content of In-house Training; the design of the "Handover" sheets: the protocols regarding verbal liaison between teams on transfer of clients

Risk 4. Recommended:

- a) review of the paper file transfer system to see whether anything could feasibly be done to speed it up.
- b) encouragement to NHS staff to train for and use Care Director. and to input their own records.

Management Response

Risk 1. The Assistant Director agreed to take this forward via the Care Director Board in June.

Risk 3. Several of the recommendations had been implemented by the time the audit report was finalised. Work on the client transfer protocols is to be led by the Service Managers in July.

Risk 4. Service Managers agreed to review the logistics of the file transfer system in the next few weeks, and to introduce a maximum handover time of 7 days.

Little can be done regarding b) because NHS staff are required to use their own systems and not only would using Care Director be a duplication for them, it is not available on their NHS computers. Although work is underway to

Main Findings	Main Risk	Main Recommendations	Management Response
Director when allocated a transferred client. Risk 4. a) Transfer of paper files was often slower than it should have been. b) Many NHS staff did not have access to Care Director and council staff were regularly looking up information on Care	Main Risk	Main Recommendations Risk 6. Recommended that the checking of record quality should be made a routine procedure, as part Team Managers' responsibilities.	introduce a common IT system for all members of integrated teams, there is no solution in the short term. Risk 6. Random checking of case files will form part of the 1:1 supervision process to be undertaken by Team Managers
Director and carrying out inputting tasks on their behalf. Risk 5. Systems and procedures were found to be good in relation to this risk. Risk 6. No routine supervisory process was found to specifically include record quality.			and Senior Practitioners as from 1 July.

Audit: Asset Management at Central & Brook Theatres Opinion: Insufficient Medway's two main theatres, the Central & Brook are situated in Chatham and respectively offer 960 and 400 seat entertainment venues to the public. They are used to present shows and regular folk and jazz evenings. Dance classes, exhibitions and arts workshops are also conducted. They also involve the use of valuable items of equipment. Asset Management at the Central & Brook Theatres was audited in 2008/09 and the audit opinion was 'Unsatisfactory'.

The audit focussed on controls to ensure that valuable equipment is protected from loss and/or misuse.

Main Findings	Main Risk	Main Recommendations	Management Response
Significant progress has been made since the last audit and a comprehensive record of assets has now been compiled. However further action is needed for the process to be fully effective in respect of formal procedures and authorised documentation (which is currently in draft) that supports: • Additions and deletions from the record (including sales and write-offs). • Loans / returns of items and transfers between sites. • Marking of assets as theatre property.	The asset register is not up to date and write-offs or items sold may be inappropriate. All items removed may not be authorised, recorded and/or returned. Theft may not be deterred.	 Seven medium priority recommendations were made to address the issues raised: Art should be valued and where appropriate, entered on the register. Five recommendations involved updating procedures and forms for additions, deletions and write-off of items from the inventory. Removals and returns should be independently checked by a person other than the one responsible for removing/returning the items and the check should be evidenced on the relevant form. Access to edit the record should be appropriately restricted to the person responsible for maintaining the record with a password. 	Management agreed to implement all recommendations by the end of June 2010.