



Section 136 Mental Health Act Detentions in Kent and Medway Analysis

At its meeting on 6 November 2018, the Medway Health and Wellbeing Board requested a report to the next meeting of the Board on the work to address the Section 136 concerns. It was requested that this should set out what an effective system would look like, what type of provision would be most effective and if this could not be achieved, what would be the alternative. It was asked that the report also include details of timescales and actions required to facilitate delivery.

This report provides an analysis of the S136 Mental Health Act Detentions in Kent and Medway.

Information is currently collated by KMPT hospital based place of safety (HBPOS) and Kent Approved Mental Health Practitioner Service (AMPHS) in and out of hours for Kent and out of hours for Medway (the data is set out at Appendix One and Two).

Information available shows each month:

- Which of the three HBPOS the person is detained to
- The age band of the people detained (children, young person, ages 18-64 and over 65)
- Gender
- If the person is open to specialist mental health service
- CCG area the person is from
- Delay reason if the assessment is delayed
- · Outcome following assessment.

Information is **not** collated to identify the public place from where the person is moved to the place of safety, the number of people detained more than once, those detained and assessed in other places of safety e.g. general hospital emergency depts. general hospital wards, custody. Kent AMHPS data is only collated for those assessments carried out in the HBPOS. They are not able to identify assessments completed in other places of safety as these are recorded under "police referrals" and therefore not able to differentiate assessments carried out in custody from a section 136 assessment. Medway AMHPS data was not made available.

The information from April to November 2018 shows that the county's three HBPOS were used 1278 times; Canterbury (559 times) and Maidstone (475 times) being the highest of the three. 95% of detentions were for those aged 18-64 with 3% for Children and Young People mostly from the Dartford Gravesham and Swanley area. 41% of those detained were open to specialist services. Following assessment, just under 53% needed acute mental health care, either in hospital (31%) or at home with the Crisis Resolution Home Treatment Team



(CRHTT) (22%)¹, 18% required specialist community follow up and 24% were assessed to have no mental disorder and not in need of specialist follow up.

Kent police identified that they arrested for offence or bailed and placed on a section 136 at the same time, one person a month during the same period.

Questions:

- 1. What is the current number and rate per 100,000 of the population, detained under section 136 in Kent and Medway to HBPOS and all identified places of safety; and how does this compare to the national and regional rate?
- 2. How many people were detained more than once, how many times and % of total section 136 annually and how does this compare to national/regional percentage or rate?
- 3. How do Kent and Medway outcomes compare to those nationally?
- 4. What public locations are people usually in when they are moved by the police to place of safety? (Postcode information)
- 5. What is the use of non HBPOS and is it relevant?
- 6. Where have people who are detained previously accessed support / tried to access support and what support could have prevented them needing a section 136? (might need qualitative audit)

Some of the data required to answer these questions is already available however additional information, highlighted with an asterisk below is not:

1. Profile

- Age
- Male Female
- Ethnicity
- Postcode or partial postcode*

2. Process

- Date and time of detention*
- Post code or partial postcode of public place person moved from*
- Place of Safety location or post code/partial postcode person taken to*
- Transfer from custody Y/N*
- Transfer from A&E Y/N*
- Location or postcode/partial post code where MHA assessment completed

¹ 2018 CRHTT evaluation identified that following a Section 136 assessment, some people are accepted on to their caseload to manage disappointment of not being admitted in the absence of a mental disorder.



3. Outcomes

- Open to community mental health services in last month* Y/N
- Open to substance misuse service in last month* Y/N
- Discharged from inpatient ward in last month* Y/N
- Detained on section 136 previously in last 6 months* Y/N if yes how many times?
- Outcome following assessment
- Issues/Notes narratives particularly about access/tried to access those services above*

The way forward

To include a diagnostic/deep dive as part of the Kent and Medway STP mental health urgent and emergency care programme.

Engage current representation through section 136 group as well as those statutory organisations not involved, to agree a period of collating wider activity data as highlighted above.

The aim is for statutory organisations to gain a shared and broader view of section 136 undertakings in order to inform strategic and policy decisions; joint working; improve outcomes for people detained and increase satisfaction between practitioners and professionals involved in the section 136 process.

Proposed milestones

- Lead identified to coordinate pilot period
- Leads identified to work together and agree timescales for wider activity data collation that includes interviews (phone or face to face) with practitioner and professionals involved from Police, HBPOS clinicians, AMHPS, other to be agreed
- Explore and agree how those who have been detained can give feedback
- Design interview proforma for practitioner and professional feedback as well as statutory organisations' message to workforce involved
- Agree data activity required and design template
- Receive and collate activity data and comparisons for outcomes achieved and impact
- Hold interviews with practitioners and professionals
- Literature search and hypothesis on impact of change in legislation on section 136 detentions
- Receive feedback from those detained and collate
- Analyse data and make regional/national comparisons (expertise to be sought from NHSE)
- Provide a first draft of report for comment
- Provide a second draft for wider comment
- Provide final version of report.



Appendix One	Hospital Based Place of Safety Activity Data
	April to November 2018
Appendix Two	Kent Approved Mental Health Practitioner Activity

Section 136 Monthly Data (April 2018 – November 2018)

♣ POS Location (April 18 – November 18)

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Canterbury	80	66	70	69	77	61	70	66	559
Dartford	31	29	35	28	35	28	33	25	244
Maidstone	53	59	61	67	59	64	54	58	475
Grand Total	164	154	166	164	171	153	157	149	1278
Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Canterbury	48.78%	42.86%	42.17%	42.07%	45.03%	39.87%	44.59%	44.30%	43.74%
Dartford	18.90%	18.83%	21.08%	17.07%	20.47%	18.30%	21.02%	16.78%	19.09%
Maidstone	32.32%	38.31%	36.75%	40.85%	34.50%	41.83%	34.39%	38.93%	37.17%
Grand Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

♣ Age Band (April 18 – November 18)

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Under 18	3	5	6	7	8	5	5	3	42
18-64	158	148	158	152	159	146	148	144	1213
65+	3	1	2	5	4	2	4	2	23
Grand Total	164	154	166	164	171	153	157	149	1278

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Under 18	1.83%	3.25%	3.61%	4.27%	4.68%	3.27%	3.18%	2.01%	3.29%
18-64	96.34%	96.10%	95.18%	92.68%	92.98%	95.42%	94.27%	96.64%	94.91%
65+	1.83%	0.65%	1.20%	3.05%	2.34%	1.31%	2.55%	1.34%	1.80%
Grand Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

Total CAMHS 136's (April 18 – November 18)

	2018 – 04	2018 - 05	2018 - 06	2018 – 07	2018 – 08	2018 – 09	2018 – 10	2018 – 11	Grand Total
DGS	0	1	2	3	0	2	2	1	11
MEDWAY	0	0	3	2	2	0	0	0	7
SKC	1	1	0	0	1	1	0	0	4
West Kent	0	0	0	0	4	0	0	0	4
SWALE	1	0	0	1	0	1	0	1	4
Thanet	1	0	0	0	0	0	1	0	2
Ashford	0	1	0	0	0	1	0	0	2
Canterbury & Coastal	0	1	0	0	0	0	0	1	2
City & Hackney CCG	0	1	0	0	0	0	0	0	1
C&C	0	0	0	0	0	0	1	0	1
Dorset	0	0	0	0	1	0	0	0	1
Grand Total	3	5	5	6	8	5	4	3	39

♣ Gender (April 18 – November 18)

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
F	80	72	78	71	86	73	89	62	611
M	84	82	88	93	85	79	68	87	666
Grand Total	164	154	166	164	171	152	157	149	1277
Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
F	48.78%	46.75%	46.99%	43.29%	50.29%	48.03%	56.69%	41.61%	47.85%
M	51.22%	53.25%	53.01%	56.71%	49.71%	51.97%	43.31%	58.39%	52.15%
Grand Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

♣ Open to Secondary Services (April 18 – November 18)

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Yes	73	58	70	62	75	52	72	67	529
No	58	56	64	63	77	75	62	65	520
Not Known	15	22	17	27	14	24	19	12	150
(blank)	18	18	15	12	5	2	4	5	79
Grand Total	164	154	166	164	171	153	157	149	1278

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Yes	44.51%	37.66%	42.17%	37.80%	43.86%	33.99%	45.86%	44.97%	41.39%
No	35.37%	36.36%	38.55%	38.41%	45.03%	49.02%	39.49%	43.62%	40.69%
Not Known	9.15%	14.29%	10.24%	16.46%	8.19%	15.69%	12.10%	8.05%	11.74%
(blank)	10.98%	11.69%	9.04%	7.32%	2.92%	1.31%	2.55%	3.36%	6.18%
Grand Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

♣ CCG Area (April 2018 – November 2018)

18.29%

11.59%

12.80%

6.10%

3.05%

10.37%

100.00%

10.39%

9.74%

9.74%

5.19%

3.25%

11.69%

100.00%

NHS SOUTH KENT COAST CCG

NHS THANET CCG

NHS CANTERBURY AND COASTAL CCG

NHS ASHFORD CCG

NHS SWALE CCG

OUTSIDE OF KENT

Grand Total

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
NHS WEST KENT CCG	23	38	43	33	35	31	22	31	256
NHS MEDWAY CCG	25	25	22	24	28	17	31	20	192
NHS DARTFORD, GRAVESHAM AND SWANLEY CCG	14	14	19	29	26	18	19	22	161
NHS SOUTH KENT COAST CCG	30	16	21	17	14	18	10	12	138
NHS THANET CCG	19	15	8	13	31	22	8	19	135
NHS CANTERBURY AND COASTAL CCG	21	15	15	13	9	8	29	13	123
NHS ASHFORD CCG	10	8	13	13	11	11	5	10	81
NHS SWALE CCG	5	5	8	10	8	15	14	9	74
OUTSIDE OF KENT	17	18	17	12	9	13	19	13	118
Grand Total	164	154	166	164	171	153	157	149	1278
Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
NHS WEST KENT CCG	14.02%	24.68%	25.90%	20.12%	20.47%	20.26%	14.01%	20.81%	20.03%
NHS MEDWAY CCG	15.24%	16.23%	13.25%	14.63%	16.37%	11.11%	19.75%	13.42%	15.02%
NHS DARTFORD, GRAVESHAM AND SWANLEY CCG	8.54%	9.09%	11.45%	17.68%	15.20%	11.76%	12.10%	14.77%	12.60%

12.65%

4.82%

9.04%

7.83%

4.82%

10.24%

100.00%

8.19%

18.13%

5.26%

6.43%

4.68%

5.26%

100.00%

11.76%

14.38%

5.23%

7.19%

9.80%

8.50%

100.00%

10.37%

7.93%

7.93%

7.93%

6.10%

7.32%

100.00%

8.05%

12.75%

8.72%

6.71%

6.04%

8.72%

100.00%

6.37%

5.10%

18.47%

3.18%

8.92%

12.10%

100.00%

10.80%

10.56%

9.62%

6.34%

5.79%

9.23%

100.00%

♣ Reason for delay in assessment (April 18 – November 18)

									Grand
Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Total
No Delay	154	136	144	144	145	132	124	118	1097
Delay in AMHP		1	7	8	11	13	11	14	65
Intoxication	2	11	5	3	9	1	6	7	44
Trust Doctor	6	2	4	5	3		1		21
Drug use		2	4	2	2		3	2	15
Other						5	6	4	15
Violent and aggressive behaviour		1		1		2	1	3	8
Interpreter	1	1	1		1		2	1	7
Delay in section 12 availability	1		1	1			3		6
Grand Total	164	154	166	164	171	153	157	149	1278

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
No Delay	93.90%	88.31%	86.75%	87.80%	84.80%	86.27%	78.98%	79.19%	85.84%
Delay in AMHP	0.00%	0.65%	4.22%	4.88%	6.43%	8.50%	7.01%	9.40%	5.09%
Intoxication	1.22%	7.14%	3.01%	1.83%	5.26%	0.65%	3.82%	4.70%	3.44%
Trust Doctor	3.66%	1.30%	2.41%	3.05%	1.75%	0.00%	0.64%	0.00%	1.64%
Drug use	0.00%	1.30%	2.41%	1.22%	1.17%	0.00%	1.91%	1.34%	1.17%
Other	0.00%	0.00%	0.00%	0.00%	0.00%	3.27%	3.82%	2.68%	1.17%
Violent and aggressive behaviour	0.00%	0.65%	0.00%	0.61%	0.00%	1.31%	0.64%	2.01%	0.63%
Interpreter	0.61%	0.65%	0.60%	0.00%	0.58%	0.00%	1.27%	0.67%	0.55%
Delay in section 12 availability	0.61%	0.00%	0.60%	0.61%	0.00%	0.00%	1.91%	0.00%	0.47%
Grand Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

♣ Section 136 Outcome (April 18 – November 18)

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Detained Section 3	2		1	1	2			1	7
Detained Section 2	29	28	27	34	38	23	42	28	249
Informal Admission	20	20	18	16	17	16	14	20	141
Transfer to CRHT	38	25	30	35	38	47	37	28	278
Transfer to CMHT	23	14	32	37	29	29	27	37	228
Transfer to EIP						1			1
Referred to GP	11	14	17	13	18	19	12	17	121
No evidence of mental disorder	28	32	26	21	26	16	20	13	182
(blank)	13	21	15	7	3	2	5	5	71
Grand Total	164	154	166	164	171	153	157	149	1278

Row Labels	2018-04	2018-05	2018-06	2018-07	2018-08	2018-09	2018-10	2018-11	Grand Total
Detained Section 3	1.22%	0.00%	0.60%	0.61%	1.17%	0.00%	0.00%	0.67%	0.55%
Detained Section 2	17.68%	18.18%	16.27%	20.73%	22.22%	15.03%	26.75%	18.79%	19.48%
Informal Admission	12.20%	12.99%	10.84%	9.76%	9.94%	10.46%	8.92%	13.42%	11.03%
Transfer to CRHT	23.17%	16.23%	18.07%	21.34%	22.22%	30.72%	23.57%	18.79%	21.75%
Transfer to CMHT	14.02%	9.09%	19.28%	22.56%	16.96%	18.95%	17.20%	24.83%	17.84%
Transfer to EIP	0.00%	0.00%	0.00%	0.00%	0.00%	0.65%	0.00%	0.00%	0.08%
Referred to GP	6.71%	9.09%	10.24%	7.93%	10.53%	12.42%	7.64%	11.41%	9.47%
No evidence of mental disorder	17.07%	20.78%	15.66%	12.80%	15.20%	10.46%	12.74%	8.72%	14.24%
(blank)	7.93%	13.64%	9.04%	4.27%	1.75%	1.31%	3.18%	3.36%	5.56%
Grand Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

4 136 Data Supplied by Kent Police

The below clients have either been arrested for offence and placed Sec 136 at the same time or released under investigation (bailed) and detained Sec 136 during that period.

			Bre	eakdown of 136 custod	y detentions			
	FY 11/12	FY 12/13	FY 13/14	FY 14/15	FY 15/16	FY 16/17	FY 17/18	FY18/19
Apr	9	0	5	9	3	4 (4)	0	1 arrest also
May	3	2	1	5	5	12 (12)	0	1 arrest also
Jun	4	1	7	0	6	22 (22)	0	1 arrest also
Jul	6	4	9	8	4	7 (6)	1 (1)	1 arrest also
Aug	6	6	3	5	5 (4)	6 (6)	1 (1)	1 arrest also
Sep	6	4	0	17	3 (2)	6	0	1 arrest also
Oct	3	4	4	7	3 (3)	2	0	1 arrest also
Nov	7	4	4	6	9 (9)	0	1 (1)	
Dec	4	3	4	2	16 (16)	4 (1)	1 arrest also	
Jan	5	1	1	1	10 (10)	0	2 arrest also	
Feb	3	6	5	7	3 (3)	0	0	
Mar	5	2	4	3	3 (3)	2	1 arrest also	
Total	61	37	47	70	70 (50)	65 (53)	3 (3)	7

Figures in red denote custody usage as a PoS for lack of capacity reasons.

Appendix Two Kent Approved Mental Health Practitioner Section 136 assessments in KMPT Hospital Based Place of Safety (Including Medway out of hours)

S136	
Same Period Comparison	No. Ax
FY2017-18 Total	1315
FY2017-18 April - November	915
FY2018-19 April - November	1004
Change %	+9.72%

S136 Under 18	
Same Period Comparison	No. Ax
FY2017-18 Total	48
FY2017-18 April - November	31
FY2018-19 April - November	33
Change %	+6.45%

S136 Over 65	
Same Period Comparison	No. Ax
FY2017-18 Total	29
FY2017-18 April - November	16
FY2018-19 April - November	14
Change %	-12.5%

S136 Assessments by CCG FY2017/18

Row Labels	Grand Total
NHS ASHFORD CCG	87
NHS CANTERBURY AND COASTAL CCG	176
NHS DARTFORD, GRAVESHAM AND SWANLEY	
CCG	134
NHS MEDWAY CCG	116
NHS SOUTH KENT COAST CCG	169
NHS SWALE CCG	77

S136 Assessments by CCG FY2018/19 Apr - Nov

Row Labels	Grand Total
NHS ASHFORD CCG	68
NHS CANTERBURY AND COASTAL CCG	106
NHS DARTFORD, GRAVESHAM AND SWANLEY CCG	134
NHS MEDWAY CCG	88
NHS SOUTH KENT COAST CCG	117
NHS SWALE CCG	62

Appendix Two Kent Approved Mental Health Practitioner Section 136 assessments in KMPT Hospital Based Place of Safety (Including Medway out of hours)

NHS THANET CCG	161
NHS WEST KENT CCG	271
OUTSIDE KENT	123
OVERSEAS LIABLE FOR CHARGE	1
Grand Total	1315

NHS THANET CCG	125
NHS WEST KENT CCG	213
OUTSIDE KENT	91
OVERSEAS LIABLE FOR CHARGE	0